

Notice of a meeting of ECONOMY AND BUSINESS IMPROVEMENT OVERVIEW AND SCRUTINY COMMITTEE

Monday, 23 January 2012 6.00 pm Municipal Offices, Promenade, Cheltenham, GL50 9SA

| | Membership |
|----------------|--|
| Councillors: | Malcolm Stennett (Chairman), Garth Barnes, Tim Cooper, Paul Massey (Deputy Chair), Paul McLain, Lloyd Surgenor, Pat Thornton, Andrew Wall, Peter Jeffries and Jon Walklett |
| Other Members: | |

The Council has a substitution process and any substitutions will be announced at the meeting

Agenda

| 1. | APOLOGIES | |
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| | | |
| 2. | DECLARATIONS OF INTEREST | |
| | | |
| 3. | MINUTES OF THE LAST MEETING | (Pages 1 - 8) |
| | To approve the minutes of the last meeting of 28 November 2011 | |
| | | |
| 4. | PUBLIC QUESTIONS AND PETITIONS | |
| | None | |
| | | |
| 5. | MATTERS REFERRED TO COMMITTEE | |
| | A. By Council - None | |
| | B. By Cabinet - None | |
| | | |
| 6. | BRIEFING FROM CABINET MEMBERS | |
| | | |
| 7. | ABSENCE MANAGEMENT | (Pages 9 - |
| | A report of the Human Resources Operations Manager (20 mins) | 16) |
| | | |

| 8. | CORPORATE RISK REGISTER | (Pages 17 - |
|-----|--|--------------------|
| | Report of the Director Resources (15 mins) | 34) |
| | | |
| 9. | GO PROGRAMME A report of the Cabinet Member Corporate Services | (Pages 35 - 38) |
| | supported by the Director People, Organisational Development and Change (20 mins) | |
| | | |
| 10. | QUARTERLY BUDGET MONITORING REPORT 2011/12 - POSITION AS AT NOVEMBER 2011 | (Pages 39 - 54) |
| | Cabinet Report of the 13 December 2011 of the Cabinet Member Finance and Community Development (10 mins) | |
| | , | |
| 11. | GENERAL FUND AND HRA REVENUE AND CAPITAL - REVISED BUDGET 2011/12 AND INTERIM BUDGET PROPOSALS 2012/13 FOR CONSULTATION Cabinet reports of the 13 December of the Cabinet Member Finance and the Chief Finance Officer (45 mins) | (Pages 55 - 94) |
| | , , | |
| 12. | DATE OF NEXT MEETING AND FUTURE AGENDA ITEMS Date of next meeting: 5 March 2012 | (Pages 95 - 98) |
| | | |

Proper Officer Name Proper Officer Title

Public Information

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Economy and Business Improvement Overview and Scrutiny Committee

Monday, 28th November, 2011 6.00 - 7.40 pm

| | Attendees |
|---------------------|---|
| Councillors: | Garth Barnes, Tim Cooper, Paul Massey (Deputy Chair), Paul McLain, Malcolm Stennett (Chair), Lloyd Surgenor, Pat Thornton, Andrew Wall and Jon Walklett |
| Co-optees: | |
| Also in attendance: | Councillor Steve Jordan and Councillor Colin Hay |
| Apologies: | Councillor Peter Jeffries |

Minutes

1. APOLOGIES

Apologies were received from Councillor Jeffries.

2. DECLARATIONS OF INTEREST

None declared.

3. MINUTES OF THE LAST MEETING

The minutes of the last meeting of 19 September 2011 were approved as a correct record.

4. PUBLIC QUESTIONS AND PETITIONS

None received.

5. MATTERS REFERRED TO COMMITTEE

None.

6. BRIEFING FROM CABINET MEMBERS

The Leader updated members on two issues as requested by the chair.

Regarding the New Homes Bonus, he advised that there were no restrictions in terms of its usage and indeed other districts in Gloucestershire had included it in their base budget. It was his understanding that after 2012/13, the New Homes Bonus will be included in the overall government settlement and therefore would not be easily identifiable. The Cabinet had taken the view to spend the funding on minor environmental improvements and to give the town an economic boost by encouraging bids which would promote Cheltenham.

Discussions were currently underway at county level regarding future infrastructure spending and whether authorities across Gloucestershire should be working together to jointly allocate available funding.

The chair still had concerns that the decision to spend the New Homes Bonus in this way seemed to go against the government's original intention that the funding was to improve areas which had suffered from new building. Therefore if funding had been allocated as a result of the North Place development for example, residents could be concerned if it was subsequently spent in a completely different area of the town.

In response, the Leader confirmed that he was totally confident in their decision and that any challenge could be defended. There were no restrictions unlike section 106 agreements which were related to a specific development and site. The Director Resources confirmed this and said the exact wording from government would be included in the budget report.

The Leader advised that Gloucestershire First, now operating as the Local Enterprise Partnership, was keen to maintain the relationships with the district councils. As the majority of their funding was now provided by the county council, GCC were currently carrying out a economic development review. He agreed to approach their chief executive, David Owen, to see whether he would be available to attend the committee in January or March 2012. Gloucestershire First had recently produced a performance report and the Leader agreed to circulate that to members.

7. ENSURING BEST VALUE FROM MOBILE COMMUNICATIONS

The Cabinet Member Corporate Services introduced the report. At the Economy and Business Improvement Overview and Scrutiny Committee meeting on the 23 May 2011, Members had asked for a Value for Money Review on the use of mobile technology within the council. The review had resulted in;

- confirming that the council's contract for the supply and operation of its mobile communication devices remains competitive
- identifying additional efficiency and financial savings
- the revising of the Mobile Phone principles and protocol

He highlighted that the appendix 2, Quarterly Scenario had been included in error in the papers for this meeting and should be disregarded.

In the discussions that followed, there were concerns regarding the significant number of phones where there was zero usage. Members were advised that these were often for health and safety reasons or to enable emergency contact to be made but it was suggested that staff could use their own mobile phone in that situation. There was also a significant risk that without regular checks, the phone may not be charged or fully functional when it was required. In response, officers advised that the current mobile phone policy excluded the option of use of personal phones but it was appropriate to revisit this and also include some type of regular assurance checks.

Members were reassured that there was no automatic qualification for having a mobile phone or Blackberry and every request had to be justified in terms of business need.

A member asked whether their own ICT requirements could be better satisfied through a Blackberry rather than a council laptop which was currently issued to members. The Cabinet Member Corporate Services advised that ICT support for members was currently being reviewed and a seminar was being planned in the next two months to understand how members work and how their needs could best be satisfied

Another member highlighted the large gap between rental usage and call charges which seemed to suggest that there were too many phones being allocated. There was also a challenge regarding whether a Pay as you Go tariff would be cheaper as the report seemed to suggest this would be more expensive.

In response officers advised that the mobile phone protocol does not normally allow Pay as you Go but this would be reviewed.

In response to further questions, officers advised that quite a number of phones had been withdrawn from officers as a result of this review and the review had recorded a small number of phones had been lost or damaged, although no Blackberries had been lost.

Members were advised that phones were on a two-year contract so when a member of staff left and the contract was still running, a decision was taken on whether to pass on the phone to another member of staff or cancel the contract. Members suggested that given the significant number of phones, the council should be looking to adopt a more flexible contract where there was effectively a single contract for all the phones. In response, officers advised that the contract was due for review in the New Year and the council's Procurement Officer would be working to negotiate the optimum contract to meet the council's needs.

In response to a question, members were advised that the phones for Cheltenham Festivals and Cheltenham Borough Homes referred to in paragraph 3 .11 of the report were administered by the council. A member expressed concern that if the phones were lost and key data was put at risk, the council could be legally responsible. Officers agreed to review this.

The Director Resources was keen to point out to members that he had a Blackberry and the benefits of having one. Although he did not make a huge amount of calls, it enabled him to manage his e-mails, his diary and be in contact outside office hours. In that respect it was an invaluable tool and he received no reimbursement from the council for his time spent using it which was frequently in the evenings, early mornings and at weekends. In the new commissioning structure it was essential that senior managers across the organisation could keep in touch and manage workloads effectively.

The chair concluded that it had been a very worthwhile exercise and he hoped that the information presented satisfied both the committee and members of the public who had challenged the usage of mobile communications.

Resolved that a further report be brought back to members in six months time to include consideration being given to staff using their own

personal phones, figures on turnover of phones, multi-phone contracts and updates on all the issues that had been raised during this meeting.

8. QUARTER 2 PERFORMANCE REPORT

The Strategy and Engagement Manager introduced his report which set out the corporate performance of the organisation at the end of the second quarter 2011-12. Members were invited to make any comments and observations in order that Cabinet can agree the report at its meeting on 6 December 2011.

The Leader emphasised that the report represented the position as at the end of September 2011. He was pleased to report that the budget gap for 2011/12 reported under the amber milestones, had now been closed. There was also a national trend of rising unemployment which was also apparent in Cheltenham although exact figures were not available.

In response to questions from members, officers gave the following responses:

- Regarding the 95% appraisal return, there were now only three people where appraisals were outstanding and in each case there were good reasons why they had not been done.
- Regarding the proportion of planning decisions upheld on appeal, officers advised that a one-off issue at a particular site had skewed the figures.
- The technical problems at the Tourist Information Centre had been due to the website and the loss of the skill and expertise of a key member of staff. The content management system had been reviewed and the staffing issues were being addressed.
- A member questioned how many garden waste bins had been sold as a
 result of the promotional campaign referred to on page 20 of the report
 and hence had it been a good use of the additional spend. The Leader
 advised that the costs of the campaign had been covered in the existing
 marketing budget and so it was not an additional spend. He agreed to
 provide the figures requested to members
- Regarding the traffic modelling referred to under the amber milestones, the Leader advised that the county council were working on a revised bid which could be submitted to government and this bid would cover Boots Corner as well as sites in Gloucester.
- Regarding the problems with user assessment testing at the Forest for the GO project, the strategic director advised that user testing had raised a number of errors which had been investigated and the system was now due to go live at the Forest next week.

The chair thanked members for their input.

Resolved to note the report and request further information on the take-up of green waste bins following the promotional campaign be circulated to members.

COMMISSIONING PROGRAMME UPDATE

9.

The Cabinet Member Corporate Services introduced the update report on Strategic Commissioning which had been requested by the committee.

- 4 -

Members were reminded that Council had agreed the ambition of leading the community by taking a commissioning approach by April 2012. This would be driven by the needs of people and place, in order to improve wellbeing, the economy and the environment, and use resources efficiently and effectively. During the last six months, the council had made great progress in turning its ambition into reality which was set out in the report.

In his introduction, he referred to paragraph 3.3.1 and the work of the cross party member group which had now been disbanded. Of their original objectives, the scrutiny review was now taking forward the definitions of the scrutiny process for a commissioned service. The other important question was how the decision was made on which area should be next for the commissioning approach. As this decision had to be taken in the context of the corporate plan and available resources, he had asked the Group Leaders to consider this with advice from the Director Commissioning and the Chief Executive. He did not believe a formula approach could be adopted and the decision must be made on what was right for the situation which applied at that time.

The chair suggested that future reports should give details of comparative costs of a service before and after commissioning, success measures and whether the council had made any profit on services they had taken on.

The Cabinet Member Corporate Services was keen to emphasise that the council was a non profit-making organisation and although finance was a very important factor, the outcomes being delivered from the commissioned service were equally important success measures. Resilience was also a key factor in ensuring that the provision of the service was sustainable.

Councillor Cooper was concerned that the cross-party member working group had been disbanded. He felt strongly that there should be member involvement in the commissioning programme at a strategic and planning level. There did not appear to be a plan and although he had requested this, it had not been provided to him. He questioned the difference between a departmental review and a commissioning exercise as the review of built environment seemed to be the former and there had been no changes as a result.

In response the Cabinet Member Corporate Services said that the way in which the council now does business follows a commissioning approach. This was being rolled out across the authority and there would be an ongoing learning process. As he had already indicated the Group Leaders would be responsible for agreeing the high level strategic plan for future commissioning.

The Director Commissioning said that in her experience the review of Built Environment had been very different to any review she had previously been involved in. It had started by defining outcomes and had consulted with stakeholders including a full day session with them. The review had concluded that in-house provision was best at this time but this would be retested in 2013. A service specification was currently being written for Built Environment to specify the outcomes that should be delivered from the service. This was a completely different approach and would be implemented on 1 April 2012 once agreed by the member working group. Traditionally such reviews had started with the mindset that the council was the best option for providing the service. In the commissioning process there was no such assumption.

Councillor Wall questioned how successful the programme had actually been. He was concerned that there was no strategic plan and if a key benefit of the

commissioning programme was to develop the marketplace, as a member he couldn't see what the council was doing to achieve that. The programme highlight report circulated with the papers indicated an amber status for developing knowledge and skills for members and employees and he found that a concern. The programme also needed to define its critical success factors.

Councillor McLain questioned why the built environment review had been started given the full knowledge that the government plans for legislation on planning fees were still uncertain. He also suggested that the Local Authority Company was joint working and not commissioning. He was concerned about the reduction in the scope of the future work on the Leisure and Culture review. It appeared to be concentrating on areas such as catering at the Town Hall whereas the obvious target for the commissioning approach was in the provision of leisure services. He was happy to support the commissioning programme but felt it was important to focus on the right things.

The Cabinet Member Corporate Services acknowledged that commissioning had been a learning process and both the built environment and the leisure and culture review had been heavy on resources and time. Therefore it was important that learning points from these were incorporated into future plans. The built environment review had been necessary because of the changes coming through and had been carried out in a commissioning way. The council was already reaping the benefits of the efficiency savings that had been made as a result of the systems thinking exercise. The members' skills audit was really important and he encouraged members to complete it if they had not done so already. Quite a lot of work had been done already in developing the marketplace particularly in working with the third sector. Following the systems thinking exercise, it does become more apparent which delivery options might be suitable and therefore some soft market testing could be done at this stage. There would then be a decision point regarding which options would be explored in more detail.

In response to a challenge that this decision point should be more transparent, he reminded members that all commissioning projects were supported by a member working group where any member could challenge the outcomes or delivery options to be pursue. In addition overview and scrutiny committees could ask any commissioning project to come to a meeting and provide members with an opportunity to ask questions and challenge.

Councillor Massey welcomed the report as the first time members had been able to see such details on progress. He was pleased to see the diversity of options being looked at and encouraged by the range of delivery mechanisms. He welcomed a report in six months time to highlight further progress.

The chair commented on the lack of reference in the report to staff morale and requested that this be included in a future report. The report should set out the resource costs of carrying out the commissioning exercise and the impact on staff once implemented.

Resolved that a further report be brought back to the committee in six months time and members advise the Democratic Services Manager on any specific information they require to be in the report.

10. DATE OF NEXT MEETING AND FUTURE AGENDA ITEMS

Councillor Cooper introduced his scrutiny registration form which had been circulated with the agenda which suggested that the management of the Pittville Bridge project was a suitable topic for scrutiny. In his opinion it had not been well managed and he had concerns that future small projects could go down the same path if lessons were not learnt.

Members noted the officer advice that a post implementation review would be carried out and the results of this would then be communicated to this committee. They would then be in a position to assess whether they needed to carry out a review of project management for such projects and how any lessons should be communicated.

Councillor Massey referred to the suggestion listed on the agenda that the committee might scrutinise the economic results of the decision to replace the over bridge at J10 of the M5 at Piffs Elm. He considered this would only be of value if the Highways Agency were willing to attend and requested officers investigate this.

The future workplan was noted and the date of the next meeting was Monday 23 January 2012 at 6 pm.

Chairman

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Information/Discussion Paper

Economy and Business Improvement Overview & Scrutiny - 23 January 2012

Absence Management

This note contains the information to keep Members informed of matters relating to the work of the Committee, but where no decisions from Members are needed

1. Why has this come to scrutiny?

1.1 To provide an update to members on Cheltenham Borough Council's approach to managing and monitoring sickness absence

2. Summary of the Issue

2.1 Cheltenham Borough Council is committed to delivering effectively and efficiently all its services. Quality customer service can only be achieved through committed employees who form its most valuable resource. High attendance levels are therefore vital in enabling the Council to meet its objectives. It is extremely important that employee attendance is managed properly, as poor levels of attendance can lead to loss of service delivery, reduced effectiveness, increased costs and increased pressures on colleagues to cover workloads. The Human Resources Advisors and the Corporate Health and Safety Advisors are working with line managers on a number of work streams to improve the health and wellbeing of employees and improve attendance rates. Appendix A outlines the work streams and the progress to date.

3. Summary of evidence/information

3.1 The Council has a corporate target to reduce sickness absence to 7.5 days per full time equivalent employee (FTE) for the financial year 2011/2012. An agreed quarterly reporting schedule is in place to collect results by divisions. An annual corporate total is also reported against this target. The table below details the total number of days lost for Cheltenham Borough Council in the first two quarters of this year and the comparable quarters from 2010-11.

| CBC | Jun-11 | Sep11 | Half Year 2011-12 Total |
|-----------------------------------|-------------------------------------|--------------------------------------|-------------------------------|
| FTE Employees | 523 | 514 | |
| FTE Days Lost | 960. | 921 | 1881 |
| Average Days Lost per Employee | 1.83 (2.11 same quarter in 2010) | 1.79 (2.48 sames quarter in 2010) | 3.62 (4.59 half year 2010) |

Please note quarter 3 (Dec 2011) data will be available at the end of January 2012.

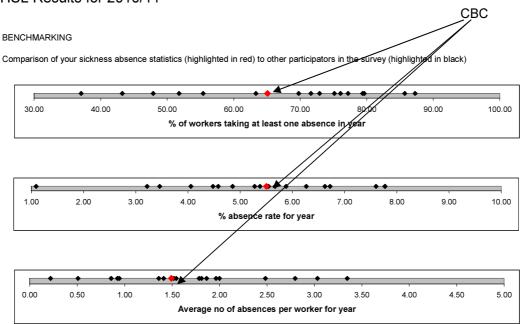
3.2 The target for 2010/2011 was 8 days. The Operations Division reported an average of 15.68 days per employee. The table below details the total number of days lost for the Operations Division in the first two quarters of this year and the comparable quarters from 2010-11.

| | | | Half Year 2011-12 |
|-----------------------|-----------------------------|-----------------------------|--------------------------|
| Operations Division | Jun 11 | Sep 11 | Total |
| Average Days Lost per | 0,80 | 0.84 | 1.64 |
| Employee | (4.10 same quarter in 2010) | (3.82 same quarter in 2010) | (7.92 half year in 2010) |

- 3.3 Analysis of the 2010/11 sickness absence in the Operations Division showed a number of employees on long term absence. The employees were predominantly in the Waste and Recycling (W&R) and Cleansing teams.
- 3.4 Within the W&R team, four employees accounted for nearly 750 out of 1300 days lost due to sickness during the period 2010-11. Of the four, two employees are no longer employed, one has returned to work following an operation on a pre-existing back condition and one has returned to work following treatment for cancer and is now in remission.
- 3.5 Within the Cleansing team, five employees accounted for nearly 430 out of 625 days lost due to sickness during the period 2010-11. Of the five, three are no longer employed and the other two have seen their attendance improve as a result of their absence level being managed through the Council's Sickness Absence policy and procedure.
- **3.6** These 9 employees had a significant impact on the overall absence statistics for Operations Division.
- 3.7 A request by South West Councils for information on ill health for in-house Waste & Recycling only elicited information from one other council (Weymouth & Portland Borough Council) whose rate was 21.8 days per employee.
- 3.8 In comparison to other LA's across the Country, a study being undertaken by the Health & Safety Laboratory shows that of the 19 participants, Cheltenham is approximately mid position. see diagram below.
- 3.9 The first set of data from the study highlights the percentage of employees who have taken at least one absence on the year.
- **3.10** The second set highlights the percentage of employees who are absent at any one time.
- **3.11** The third set highlights the average number of occasions an employee is absent per year.







4. Conclusions

5.1 It is inevitable that employees do become ill and need to be absent from work. However, the Council rightly aims to have a high level of attendance and to deal with sickness absence fairly, consistently, and appropriately. With significant change and tough public spending cuts expected over the coming years, there is little room for complacency on this issue.

Contact Officer Julie Mccarthy, HR Operations Manager, 01242

264355, julie.mccarthy@cheltenham.gov.uk

Accountability Cabinet Member Corporate Services, Councillor

Colin Hay

Scrutiny Function EBI O&S.

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Appendix A

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| Target Completion Date | November 2011 - Complete | June 2012 | Ongoing | March 2012 |
| Lead Officers | Corporate Health & Safety Advisors | HR Operations Manager | Human Resources Advisors | Corporate Health & Safety Advisors |
| Update | Flu Vaccines were offered to all employees in September 2011. 200 vaccinations were purchased to cover the clinics run over 2 days | Work to refresh the current Absence Policy has been re-scheduled to take place later this year following the implementation of the GO shared service. | 1-2-1 meetings with Directors take place on a monthly basis. Regular monthly absence management information is shared with Line Managers. Coaching and support given to all newly appointed managers on how to deal with absence management HR Advisors work closely with L&D and corporate Health and Safety colleagues on issues arising from absence management case work. | An initial meeting has taken place with IMASS with a view to establishing a fit for task test. All employees within the waste and recycling teams have received refresher training on their activities which has included manual handling. The change to green waste collection from bags to bins will also help reduce any long term musculoskeletal impacts on employees. |
| Work Stream | Offer Flu vaccines to all council employees prior to the start of the 'Flu season'. | Refresh of the current Absence Policy and Procedure to include a reduction in the current trigger points. | HR Advisors to work closely with Directors to ensure that managers have the skills and information to manage absence in their service. | Work with IMASS to establish a 'fit for task' test to be used as part of recruitment and review ongoing support for employees employed to undertake manual work. |
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|------------------------------|---|---|---|
| Target Completion Date | August 2012 | Ongoing | |
| Lead Officers | Corporate Health & Safety Advisors | Corporate Health & Safety Advisors | |
| Update | The Corporate Health & Safety Advisors have completed 6 team surveys and a number of individual assessments. Corporate Health & Safety are continuing to work with services to complete the remaining surveys. | o The Corporate Health and Safety Advisors met with colleagues from Bath & North East Somerset Council (B&NES) to find out about an initiative they had implemented to improve the health and Wellbeing of their Waste and Recycling employees. A Health at Work survey undertaken by employee at the start of the initiative captured employee expressions of interest about health and wellbeing ideas. A programme of information session was then put together for them. The programme, aimed at long term health and wellbeing, included such things as smoking cessation, healthy eating, lifestyle checks and sporting activity. | Discussions have taken place with the TUs at CBC about a similar initiative. TU's have given their commitment to work with us to undertake the Health at Work survey with W&R employees and develop a similar programme based upon the survey results. The survey will be carried out in January-February 2012 with the programme being developed based upon the results of this. The Corporate Health and Safety Advisors link in to National Health and Wellbeing Campaigns regularly publicise relevant information about the initiatives on the intranet (notice boards for those employees who do not have access to the intranet) to increase employees' awareness |
| Ref Work Stream | Health & Safety Advisors to work closely with Directors to complete a stress audit with their teams. On completion, work with HR & L&OD colleagues to put in place interventions to help reduce identified levels of stress within each division. | Health & Safety Advisors with the support of HR & L&OD Advisors to design and implement a programme of bite size training programmes and/or information and guidance documents to support a range of health and well being topics | |
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Appendix A

| Ref | Work Stream | Update | Lead Officers | Target Completion Date |
|-----|--|---|--------------------------------|------------------------------|
| | Work with colleagues from leisure@ and IMASS to extend the Cheltenham Borough Council GP referral scheme to employees. | A meeting with IMASS has taken place. 6 employees are currently attending sessions or have completed the programme with leisure@ via the GP referral scheme. | Human Resources Advisors | March 2012 |
| ω | Bench mark current levels of absence against neighbouring Councils. | Competed May 2011 - see table below.Aim to revisit May 2012. | HR Operations Manager | May 2012 |

2010 - 2011 ABSENCE LEVELS ACROSS THE COUNTY

| | 2010 - 2011 Absence Level per FTE | 2010 - 2011 Depot Services Absence Level Per FTE |
|---------------------------------|-----------------------------------|--|
| Cheltenham Borough Council | 9.45 | 15.68 |
| Forest of Dean District Council | 5.64 | 15 |
| Cotswold District Council | 5.47 | |
| Cheltenham Borough Homes | 8.85 | |
| Tewkesbury Borough Council | 8.22 | 14.47 |
| Gloucester City Council | 8.4 | |
| Stroud District Council | 11.69 | |
| Gloucestershire County Council | 8.09 (ex schools) | |
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Cheltenham Borough Council

Economy and Business Improvement Overview and Scrutiny Committee – 23 January 2012

Corporate Risk Register

| Accountable member | Cabinet Member Corporate Services, Councillor Colin Hay | | | | | | |
|--------------------------------|--|--|--|--|--|--|--|
| Accountable officer | Mark Sheldon, Director Resources | | | | | | |
| Accountable scrutiny committee | Economy and Business Improvement | | | | | | |
| Ward(s) affected | None | | | | | | |
| Key Decision | No | | | | | | |
| Executive summary | The corporate risk register is "owned" by the senior leadership team as it is a management tool that helps managers run their business effectively, but members also need to be aware of the risks that may impact on the council and the decisions it makes. The risks within the attached register are continually updated by the senior leadership team. The attached version is as of the 10 th January 2012. | | | | | | |
| Recommendations | 1.1.1 The committee are asked to consider the register and identify any further corporate risks which they feel should be brought to the Cabinet's attention at their meeting on the 7th February 2012 1.1.2 The committee are asked to consider whether the mitigating actions to manage the identified risks are appropriate and if there are other actions which they would like to suggest | | | | | | |
| | 1.1.3 At your meeting on the 28 th November a Member of E&BI suggested that officers consider if it was possible to report how many risks had been accepted. In response to this, Members are asked to consider a new approach being proposed by officers to record, score, monitor and report Corporate Risks. | | | | | | |

| Financial implications | There are a number of risks in the corporate risk register which, if not managed have the potential to expose the council to financial costs which are not provided for within existing budgets. The mitigating actions seek to control the risk of expose to these costs. Contact officer: Mark Sheldon E-mail: mark.sheldon@cheltenham.gov.uk Tel no: 01242 264123 |
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| Legal implications | The effective engagement of members in the management of corporate risk contributes to sound corporate governance and probity in corporate decision making. Contact officer: Peter Lewis E-mail: peter.lewis@tewkesbury.gov.uk, Tel no: 01684 272012 |

| HR implications (including learning and organisational development) | There are a number of risks in the corporate risk register that have HR implications (e.g. capacity, skills for commissioning, health and safety) however these are addressed through the mitigating actions. Contact officer: Amanda Attfield E-mail: amanda.attfield@cheltenham.gov.uk Tel no: 01242 264186 |
|--|--|
| Key risks | If the council does not manage its risks appropriately then this can lead to ill-informed decisions. |
| Corporate and community plan Implications | Effective identification and management of risk helps the council make informed decisions and manage its corporate plan priorities |
| Environmental and climate change implications | There are no specific environmental or climate change implications arising from the report, but the council is keen to ensure that the risks of climate change and ability to mitigate and adapt are built into service plans and risk registers. |

2. Background

- 2.1 Effective risk management is a key component of good governance arrangements and the senior leadership team review the register on a monthly basis. They consider where mitigating actions may not be progressing as planned or may not have achieved the desired outcomes or what further action needs to be taken. They also consider any new risks and identify the mitigating actions which need to be taken to manage the impact and likelihood of that risk.
- **2.2** Each division record and manage their divisional risks and those that score 16 or over are brought to the senior leadership team where they are considered for escalation to the corporate register.
- 2.3 The dashboard and the register (appendix 1 and 2) highlight that there are currently 30 active risks on the register, 1 with a low score, 24 with a medium score and 5 with a high score. The dashboard goes on to highlight the number of risks within those categories that are either on target to meet, may not meet or will not meet their specific deadline for reducing or removing risks.
- 2.4 Risks that are closed or transferred by SLT are listed at the end of the register in a greyed out format. There have been 15 risks closed since the last report to E&BI in March.
- 2.5 All of these risks are continually monitored by the risk owners and collectively managed by SLT on monthly basis.

3. Exceptions

3.1 This section of the report provides information on new risks and those that are scored at medium or high which may or will not meet their deadlines i.e. those that are highlighted within the register as Amber or Red, the reasons for this and what is being done to mitigate the risk.

3.2 Table 1: New risks since the last report

| Risk number | Risk |
|----------------|---|
| CR63 | If we fail to agree a county wide approach to implementing the Supporting People strategy then it would result in an inability to effectively manage the budget which would result in reduction of services and/or failure to provide appropriate and integrated housing related support services. This in turn would impact disproportionately on the most vulnerable members of our community and may increase demand on homelessness budget. |
| CR64 | If the proposed transaction between CBC and preferred bidder fails to occur as a result of market instability, inability to deliver price & quality of outputs agreed or failure to secure planning consent then CBC will be forced to abandon existing process and begin again. |
| CR65 | If there is further / ongoing strike action following recent ballot of TU members (in protest against planned pension changes), service delivery - particularly impacting statutory services - is likely to be disrupted. |
| CR66 | If members, senior managers, managers, supervisors, and employees are not fully aware of their obligations and responsibilities for Data Protection particularly in relation to the permitted and lawful disclose of of private and confidential information, then the council could face financial penalties and reputation risks. |
| CR67 | If GCC will give notice shortly to terminate the existing agency agreement relating to the management of the on-street car parking management and enforcement function in March 2013 then CBC may be unable to offer or negotiate acceptable terms for the renewal of the agreement from that date, This will in turn lead to significant HR and financial implications which will need to be managed. |
| CR68 | If the Local Authority Company (for environmental service) is not fully operational on the 1st April 2012 it could impact upon service delivery |

Table 2: There have been 28 Corporate Risks closed by SLT between the 01/01/2011 and the 3rd January 2012. The following risks that have been either closed or transferred since the last report to E&BI;

| CR65 | If there is further / ongoing strike action following recent ballot of TU members (in protest against planned pension changes), service delivery - particularly impacting statutory services - is likely to be disrupted. |
|------|---|
| CR62 | If there is national strike action as a result of the proposed ballot of members as announced at the TUC conference (in protest against planned pension changes), service delivery - particularly impacting statutory services - is likely to be disrupted on Weds 30th November 2011 (the day announced for planned strike action, subject to ballot outcome). |
| CR64 | If there are challenges to the CBC decision making process as a result of the OJEU procurement process, cabinet decision making process or Government call-in then CBC will not be in a position to conclude the transaction. |
| CR17 | If members, senior managers and employees do not recognise their obligations and responsibilities for information management including data quality and information security then it could result in ill informed decisions, unreliable outcomes, ineffective use of resources and loss of assets, leading to a reduced public reputation and a lack of |

| | confidence from regulators |
|------|--|
| CR48 | If key employees are suddenly unavailable then service delivery will be severely compromised. |
| CR56 | Due to financial constraints the GO Programme does not have a separate business change manager role, and if the necessary change both within the retained organisation and inside the shared service does not take place to the required level, savings may be compromised. This was logged as a risk in August 2010, however on 20th April 2011 the GO Programme Board took a decision to increase the risk rating. |
| CR57 | If the North Place & Portland Street process is compromised by misunderstanding of the proposal or legal framework (OJEU) within which proposal has been developed then Councillors will not lend their support to the scheme. |

Table 3: Risks that may or will not meet their original deadline for mitigating the risk

| Risk number | Risk | Risk score |
|----------------|---|---------------|
| CR34 b | If the council does not have robust testing of its business continuity plans then there is a risk that they may not be effective | 12 |
| CR12 | If members, senior managers, managers, supervisors, and employees are not aware of their obligations and responsibilities for health and safety (in relation to the public, customers, employees) and ensure that the necessary H&S arrangements are in place and adhered to, then the council could face prosecution (and/or personal injury claims) which would carry associated capacity, financial, and reputation risks. | 12 |
| CR20 | If knowledge and skills about commissioning are not developed within the organization, there is a risk that services will not be commissioned or delivered in the right way which may impact on flexibility and/or costs. | 9 |

4. Reasons for recommendations

4.1 The committee need to be satisfied that the council is taking appropriate action to mitigate its risks and reduce either the likelihood or impact of such risks on the council's ability to deliver on its outcomes and objectives.

5. Alternative options considered

5.1 No alternative options have been considered. It was agreed by both the Cabinet and E&BI those corporate risks should be reported quarterly for consideration by members.

6. Consultation and feedback

6.1 No consultation has been undertaken.

7. Performance management –monitoring and review

- **7.1** Cabinet Members discuss risks with their respective directors at one to one meetings. The senior leadership team consider the risk register on a monthly basis, and challenge how risks are being managed and monitored.
- **7.2** The development of a risk management culture within the council over the last 2/3 years which involves both elected Members and officers has led to more risks being identified and improved management.
- 7.3 The current corporate risk register is within an Excel spreadsheet which is updated and saved each month but is lacking in functionality and flex ability. SLT have agreed that we should start to develop a more sophisticated system that is capable of recording Corporate, Divisional and Project risks with a wider range of reporting tools and access for users.
- 7.4 This new risk management system will provide reports similar to those presented on performance management and will record how risks are related to objectives within the Corporate Strategy.
- 7.5 The new system will be developed over the next 6 months with the new reports being ready for the June meeting. In the meantime there will be no further changes to the current format.
- **7.6** The development of the templates will consider how best to report how many risks had been accepted, closed, transferred or reduced.
- 7.7 A sample of the type of reports that can be produced are included within Appendix 3 and Members are asked to consider if they have any specific requests for additional information to be included beyond the current risk template format.

| Report author | Contact officer: Bryan Parsons, Policy Officer - Governance |
|------------------------|---|
| | Tel; 01242 264189 |
| | Email; bryan.parsons@cheltenham.gov.uk |
| Appendices | 1. CRR – 'Dashboard' |
| | 2. E&BI CRR |
| | 3. Sample reports styles |
| Background information | |

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Cheltenham Borough Council Corporate Risk Register Dashboard 2010 - 2011

| | otal number of Low Medium and High risks | | | Ris | sk score | s updat | ed follo | wing SL | T monit | Risk scores updated following SLT monitoring meeting | eting | | |
|--|---|----------|------------|--------|-----------|-----------------|----------|-----------|--------------------|--|-----------|-------------------|----------|
| Risks scoring | | Jan-12 | Feb-12 | Mar-12 | Apr-12 | May-12 | Jun-12 | Jul-12 | Aug-11 | September | October | November | December |
| < than 7 | | 4 | | | | | | | 1 | 7 | No Review | 3 | 4 |
| > than 10 but < 16 | | 22 | | | | | | | 24 | 24 | No Review | 20 | 21 |
| > than 15 but < 25 | | 9 | | | | | | | 2 | 7 | No Review | 7 | 2 |
| Total number of open risks | | 32 | | | | | | | 30 | 32 | 0 | 30 | 30 |
| Number of risks closed by SLT since 01/01/2011 | T since 01/01/2011 | 28 | | | | | | | 21 | 21 | | 25 | 27 |
| Total number of risks on register | ter | 09 | | | | | | | 51 | 53 | 0 | 55 | 22 |
| | | | | | | | | | | | | | |
| August 2011 risks | Sept 2011. risks by | Nov 2011 | . risks by | | Decem | December 2011 | | Jan 20 | Jan 2012. risks by | yc | Feb. 2 | Feb. 2012risks by | _ |
| by score. | 7 score. 1 | score | - ie | 50 | / | risks by score. | 4 | ه ۳ | score. | 22 | | score. | |
| | | | |]] | | |] | | | | | | |
| | | | | | | | | | | | | | |
| | | | | | | | | | | | | | |
| Total number of risks by score | otal number of risks on target to meet deadline by score | | | | Deadlines | updated | followin | g monthly | SLT monit | Deadlines updated following monthly SLT monitoring meeting | ing | | |
| Low Risks | | Jan-12 | Feb-12 | Mar-12 | Apr-12 | May-12 | Jun-12 | Jul-12 | August | September | October | November | December |
| < than 7 on deadline | | 4 | | | | | | | 1 | _ | No Review | 3 | 4 |
| < than 7 may not meet deadline | ne | 0 | | | | | | | 0 | 0 | No Review | 0 | 0 |
| < than 7 will not meet deadline | ©. | 0 | | | | | | | 0 | 0 | No Review | 0 | 0 |
| Medium risks | | | | | | | | | | | | | |
| > than 10 but < 16 will meet deadline | lline | 19 | | | | | | | 21 | 20 | No Review | 16 | 15 |
| > than 10 but < 16 may not meet deadline | deadline | 3 | | | | | | | 3 | 4 | No Review | 4 | 4 |
| > than 10 but < 16 will not meet deadline | deadline | 0 | | | | | | | 0 | 0 | No Review | 0 | 0 |
| High risks | | | | | | | | | | | | | |
| >than 15 but < 25 will meet deadline | line. | 9 | | | | | | | 2 | | No Review | 7 | 2 |
| < than 15 may not meet deadline | | 0 | | | | | | | 0 | 0 | No Review | 0 | 0 |
| >than 15 but < 25 will not meet deadline. | eadline. | 0 | | | | | | | 0 | 0 | No Review | 0 | 0 |
| | | | | | | | | | | | | | |

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| | | | | | | <u> </u> | age 2 | | | | |
|--|-------------------------|--------|--|---|---|---|--|--|--|--|--|
| | | curren | to etsO u test | 29/12/2011 | 1102/11/82 | 23/15/2011 | 1102/11/82 | 2102/10/20 | 1102/11/62 | 23/15/2011 | 23/12/2011 |
| | Mitigating action taken | | (If you are not going to meet the | To meet with parties organisations. Monthly meetings are now being held with Chelentham Brough Homes to consider potential challenges and opportunities with regards to shelfered housing, plus alternative options. GBH are part of GALF, as followestabilitie-wide group comprising a small number of social fandbroits, with a view to informing by Pommissioning processes. GCC have delayed a report to their cabinet and are due to meet with CBH/CBC interestatation are: SP Partinership Board SP Partinership Board SP Provider Fora SP Provider Fora Cheltentham Housing and Support Forum | g DCResearch appointed to assist with economic evaluation aspect of LSTF bit working with GCC, CBC and Glos CCC, darker of the proper antipipated for 05/21/1. This will be observed being generated from local relaters/businesses by MC, Lank MC, Lank Carlo CCC, and MC, Lank Carlo CCC, and MC, Lank CCCC, CBC, and Worker further advice to be sought over final shape for resubmitted bid. | 3 JCS councils agreed JCS - developing the preferred option. Formal 9 weeks public consultation began 13 December 2011. December 2011. In considering the emerging JCS there continue to be differences of views between councils. tensions arising need to be managed. JCS Cross Boundary Programme Board has been alerted via JCS risk bg. CBC member working group to be established in addition to JCS member steering group to address concerns raised by elected members in regards to engagement. | Positive negotiations continue between CBC and Augur Buchler. Now awaling board level approval from housing and toodstore operator, at which point aim to issue OJEU award notice and once 10 day standstill period elapsed, exchange contracts. | SLT have requested that a briefing paper be produced detailing financial and other resource implications. | | Additional Ha admin support searched to release appeding of the parairs - including super users, to commence in the Madridonal transcribed additional resources needed, to commence in new year. Detailed implementation plans being finalised for Finance and HR, showing main impacts are likely to be around parallel payroll running and during being finalised for Finance and HR, showing main impacts are likely to be around parallel payroll running and during strategy in February Change management support is in place for GSC size all implementation utilising capacity funding, with an agreed set of profines to include work to identify £30k swings in relatined organisation, as the BIG. Strategy and agreed set of profits to neutral support some strategy in relatined organisation, as communications and training and change has being finalised for CBC. Local implementation commenced, with project team to meet 2-weekly from January. | From a review of capacity for major programme, main pressure appeared to be within Finance, and additional resource has now been secured to commence fixed the confinance and the north and 2012. A plan is place to recruit additional resource. Reduced likelihood to 3 from 4. Emerging issue is around the impact on capacity when critical dates for pieces of work are brought forward (e.g. requiring change to deadlines and reports for cabinet). Forward plan items are being tracked. Funding bids for remaining £10x of the £80x capacity fund have been requested by 31 December. |
| | | | Responsible officer | Martin Stacey | Task Force Managing Director Jeremy Williamson | Spatial planning manager – Tracey Crews | Task Force Managing Director Jeremy Williamson | Integrated transport and parking manager | Task Force Managing Director Jeremy Williamson | Director People Org Dev & Change Amanda Attfield | Dir People, OD & Change Amanda Attfield SLT |
| | | | o g | Green | Green | Green | Green | | | Green | Green |
| | Managing risk | | Deadline | To be determined by service by Partnership Board | June/July 2010 Mitigation strategy original deadline January 2011 revised to | 01/04/2013 | 31/03/2012 | | ш о | 01/03/2012 | 01/04/2012 |
| | Ma | | Proposed Action | for full and and particular of strategy via consultation and particular planning processes to secular robust programme of delivery that meets local and countly wide needs | Initial outputs paint a positive impact on the town centre but dis-benefits elsewhere. GCO/CDE mes agreed preparation of a militigation strategy by and of January 2011 which will also reflect impact of CSR. | Agreement across Cloucesterkire districts to work caliboratively on detaining housing and employment projections by the end of the year. Econometric Housing Model received and analysis undertaken. Seminars for councilors to explain the projections. Decision to consult from all three councils and consultation underway. | CBC need to maintain close liaison with preferred blodder to work frivough or blanges as appropriate. However it is recognised that for some lenns such as global economic instability there is no mitigation possible. | Seles early study can't furner orifimation from GCC about their intentions regarding service is fit commissioning. Ensure that existing service is fit to purpose and able to demonstrate efficient and holistic delivery in relation to alternative options. Prioritise review of outcomes from the service which support community plan objectives and seek to work in partnership with GCC in relation to service commissioning. Review potential impact on internal staffing and support costs and consider what if scenarios. | It may be possible to utilise receipts from other more conditions are against a free cossany, over net receipts. | Miligating actives Project structure and reporting defines resource requirements and will lightlight any issues. Local GO Implementation project due to commerce July 2011 (GOPK). | Quarterly review of capacity for major change programmes by SLT. Agea allocation of rapacity funding. Ensure diabogue between project/programme manages and resource managers via portfolio management process re resource requirements and supply. |
| | | ihood | Control | Reduce | Reduce | Reduce | Reduce | Reduce | | Reduce | Reduce |
| | Risk score | g a | Score >16 Red 7 to 15 Amber 3 to 6 Green | 6 | 16 | 16 | 16 | 16 | 16 | 15 | 12 |
| | | Ē | Impact | 4 | 4 | 4 | 4 | 4 | 4 | 3 | 4 E |
| | | | Owner owner Date raised | Mike Redman 14/09/2011 | Task Force Managing Director Jeremy Williamson 01/04/04/2019 | OEX Andrew North 01.80.01 | 1102/01/18 | Mike Redman Bredman Bredman Built Built Anvironme at the Built Bui | Villiamson O | Director People Org Dev & Change Amanda Attfield 19/04/20 | Chief Executive Andrew North North |
| Chaltanham Boranch Council Disk Badistar | 09/01/2012 12:25 | | Risk description | If we fall be agree a courty wide approach to implementing the Supporting People strategy then it vould result in an hability to effectively manage the budget which would result in reduction of services and/or failure to provide appropriate and integrated budget supportsprace. This in turn would impact dispropridionately on the most vulnerable members of our community and may increase demand on homelessness budget. | If the Department of Transport are unable to support the traffic proposals which undeapin the olive plotes schemes, specifically the closure of Boots corner then our vision and outcomes will not be achieved, and this will impart on the outculfs reputation and the future accorning position of the town. Certain schemes such as North Place and Browery phase 2 can still happen by likely to be enhanced by Boots closure to through traffic. Other schemes such as Royal Well will not proceed as envisaged if closure not deliverable | If the council closs not keep the momentum going with regards to the JCS then the policy vacuum let by the abolition of the RSS and the resultant delay in projections and framework could result in inappropriate development. | PR64 If the proposed transaction between CBC and preferred bidder for North Place fish to occurs as result of market instability, mability to deliver price & quality of dulus agreed or fallure to secure planning consent then CBC will be forced to abandon existing process and begin again. | If GCC give notice within the next 3 months to terminate the existing agency agreement relating to the management of the on-street car parking and management of the on-street car parking management and enforcement function in March 2013 then CBC may be management and enforcement function in March 2013 then CBC may be management that date. This will in turn lead to significant HR and financial implications which will reed to be managed. | If sites identified within former Clvd: pride programme do not generate sufficient net receipts then the wider aspirations e.g. public realm will not be deliverable | Resourcing: If sailability in critical resources during the GO implementation and post implementation and post implementation period - then officers involved in project may be unable to provide day to day delivery of service to their authority. | If capacity to lead and manage the changes, at the same time as implementing major drawing eq. a. new the TeV system), sho to secured then the benefits from commissioning and the ERP system will not be fully realized, and morale and motivation may be impacted adversely – affecting existing S.L.T, members and service managers |
| | | | | OR63 | CR9b | CR33 | A S | | 6 CR45 | CR53 | 8 CR41 |

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|--|-------------------------------------|--|--|---|---|---|---|---|---|--|
| | | Date of curr last upda | 23/12/2011 | 2102/10/20 | 22/12/2011 | 1102/11/08 | 23/12/2011 | 23/12/2011 | 1102.60/72 | 22/12/2011 |
| | Mitigating action taken | (if you are not going to meet the deadline explain why, what action is being to mitgate the risk and what new deadline you propose.) | SIDP Phase 2 data available from the County to assist with infrastructure planning. CBPB - agreed to fund an in house Infrastructure planner on a short term contract. The approach to CIL is being considered on a Gloucestershire wide basis. Engagement with infrastructure providers relevant to JCS underway | November. As part of the centre of excelence for the hosting and supporting the GO infrastructure ICT was required to conduct a DR excelences of GO lives system in September. This was successfully completed and the live work is underwey to utilise this technology for CBC applications. SLT requested that IMS discus progress re other levy systems with PW and review deadline. November: A paper is being drafted for SLT (end of Jan) to discuss CBC applications DR options and recommendation. | Recent HZE inspection at the Depat was positive, with a few minor issues to pick up. Health and Safety quarterly report (Lune-Sept 2011) was presented to the JCC or 24th Womerber. More view are misses and less schular accidents being secreted. Positive improvement in absence levels in Waste and Recycling, where level has reduced by 50% over same period last year. Questionnaire will be issued to employees in WaR to help inform a health and well being plan. Planning is underway te H&S support to the Local Authority Company. | Monthly BIG meeting with the Cabinet lead and crinorithly reports to SLT (Operational Programme Baard) on progress in cellevering BIG initiatives for both current and future years supported by budget monitoring reports to Cabinet. The Catcher budget monitoring report to cabinet (BIG monitoring in Cabber confirmed the structual budget shortfall to 2011/12 and which added to the budget age for 2012/13. Tresponded to the in year shortfall in grean weate bit in sales by freezing supplies and services budgets for 3 months and by nearuning necutivem (decisions are robust. This supported by other one off savings mitgated the current years projected separation and consideration at Cabinet on 13/12/11 including the BIG initiatives for closing the 2012/13 funding gap. | The evecked approach to car advances is a revision to policy which Tus have not agreed. Observate to Tus to ad- out the position formative that and the proposal confirmed. Employees introduced have been briefed by their managers face to face wide C E 20°1, telerance proposal confirmed. Employees introduced have been briefed by their managers face to face wide C E 20°1, telerance proposal confirmed. Employees introduced managers to the confirmed to the confirmed to the confirmed to the published. Face to be published in the new year in response to individual questions that twe come in the K. Key risks remain around mortalism and morale, potential for non-acceptance from use of vehicle and corresponding impact on service delivery. | E/Dit pa agreed to ellend current gant agreement with GAV/CA and additional provisions set out in new agreement. Revised partnership structures have been endorsed by cabinet on 16 October and preparations underway for damoin for inew structures in the new year. Market making work stream so far having limited success but to be considered further in the New Year. | Following on from the Chalenbriam Parking Board railying the process for eatablishment of necessary working groups to engage with key stakeholders and other interested parties through the resident and no steet praking groups to engage with key stakeholders and other interested parties through the critical work in settlemental required in organizations. This statement are expensed to commerce, mobility and deabality representations are statement and organization and other key stake holders such as Gloucesterstrie constabulars, resident associations, the cycle forum and other key stake holders such as Gloucesterstrie constabulars, resident associations, the cycle forum and other key stake holders such as Gloucesterstrie constabulars, resident associations, the cycle forum and other key stake holders such as Gloucesterstrie constabulars, resident associations, the cycle forum and other key stake holders such as gloucesterstrie constabulars sociations that in developing the strategy as it relates to the proposed network changes to boots corner and north place redevelopment. This is being achieved through as series of parking demand mortal mortal to get or continuate the assisting CPE agency agreement from 31 March 2013, formal notice has yet to be given but it is expected this will labled at the next parking agreement from 31 March 2013, formal notice has yet to be given but it is expected this will labled at the next parking and the contractions. | The proposals for HRA subsidy reform and the impact on the General Fund have now been published and built into the intent in tudge proposals (70.712/3). Clos are working proposals (70.712/3). General process working proposals and the financial implications of benefit and council tax changes and to develop a joint local scheme for council tax benefit reforms. |
| | | Responsible officer | Spattal planning manager – Tracey Crews | ICT Infrastructure Manager Paul Woolcock | HR Operations Manager Julie McCarthy | Director of Resources Mark Sheldon | HR Manager Operations Julie McCarthy. | Strategy and Engagement Manager a | Owen Parry | Director of Commissioning Jane Griffiths |
| | | On Target for deadline? | Green | Amber | Amber | Green | Green | Green | Green | Green |
| | Managing risk | Deadline | working group initial conclusions by Feb 2012 | 01/09/2011 | As per the action plan considered by audit committee | | End March 2012 | Continuing to October 2012 | 30/06/2012 | 31/10/2011 |
| | Ma | Proposed Action | Appointment of a stategic infrastructure planner paged for by 20CS Las. Courtywide working group paged for by 20CS Las. Courtywide working group set up to consider collaboration on Cil Courty courtil forcusing its attention on being an infrastructure provider rather than part of the planning process - but the cloucesteachire LEP has agreed to be a conduit for engagement with the business community on infrastructure to support business growth. | Two storage area networks to be purchased for real time backups of ICT data, and purchase of additional UPS battery supply for the municipal offices. Full test with depot as stand by site to be tested | inroduction of health and safety audits inc. addressing issues in the internal audit action plan completed of Health and Safety strategy - completed of Health and Safety strategy - completed of the RAS action plan for 2010-11 (bi include awareness training for managers and supervisors during 2010-11) - completed Roll out Harriet Risk Management software - decision made not to roll out. | Development of the BIG programme. Establishment of a cross party working group following the selections in May Review budget sorutiny process. Review and rolled out revised budget consultation process. SI. T presentation of new ideas to Cabinet leads. | Seek to compile and regodite via collective bargainty. Communicate and engage employees impacted re reasons for dange. Ensure follow collective consultation regulations and give required confractual notice. | Effective engagement with the VCS forum, plus other partners through CSP and thematic partnerships. The objective of place based ropids its or agege partners and create alignment. Erseure that joint funding is subject to | Need to finalise car paking strategy through paking bazor Develop a communications plan to throughly involve stakeholders as early as possible. | the development of the HRA business plan and associated fixes, member semirar, housing review working group. Report to Cabinal 27,08,2011 Review report to cabinal 18,10,2011 HRA business plan report to be taken to cabinat |
| | ihood | Control | Reduce | Reduce | Reduce | Reduce | Reduce | Reduce | Reduce | Reduce |
| | Risk score Impact and likelihood | Score >16 Red 7 to 15 Amber to 6 Green | 13 | 2 | 25 | 12 | 12 | 12 | 12 | 12 |
| | Impact | η Γikelihood | м | m | m | 4 | m | m | 4 | е |
| | | Date raised Impact | 01.80.01 | 01.70.20 | 0102\20\10 | 0102/10/9Z | 0102/60/08 | 28 th October 2010 | 11 SO 81 | 1102/30/71 |
| | | Risk | CEX Andrew North | Exec Director Grahame Lewis | Director People Org Dev & Change Amanda Attfield | Director of Resources Mark Sheldon | Director People Org Dev & Change Amanda Attfield | Chief Executive Andrew North | MRJW | Director of Resources Mark Sheldon |
| Cheltenham Borough Council Risk Register | 09/01/2012 12:25 | Risk description Risk description | | CR34 If the counci dose not have robust testing of its business continuity plans then there is a risk that they may not be effective | | The council is unable to more but this plant game southous which bridges the IT gap in the medium farm financial stategy then it will find it increasingly difficult it to prepare budgets year on year without making unplanned cuts in service provision. | CR36 If changes to contractual allowances are made outside the collective bargaining process, there may be local industrial action, morale and motivation may be impacted. | | CR47 If the emerging car parking strategy insofar as it relates to development sites, is not properly anticulated, then it is likely that any potential redevelopment could be misinterpreted and not lavourably received. | CR59 if the council does not fully understand and plan for the impacts of new Thousing legislation and welfare adoms and their interdependencies then there is a risk to communities and to the MITS. |
| | | row number | <u>6</u> | 6 | | <u>2</u> 유 | <u>ଅ</u> | 4 | 81 | 9 6 |

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|--|-------------------------------------|---|--|---|---|---|---|--|---|--|---|
| | | Date of c last up | 29/12/2011 | 03/01/2015 | 23/12/2011 | 52/12/2011 | 2102/10/90 | 2102/10/90 | 2102/10/50 | 29/12/2011 | 29/12/2011 |
| | Mitigating action taken | (if you are not going to meet the deadline explain why, what action is being to mitigate the risk and what new deadline you propose.) | Housing strategy will be presented to cabine in June 2012. The HRA business plan has made provision for the increase in rent arrears, and the draft budget includes provision for additional arrears officers. Positive Lives Fartnesship have also identified housing as a key risk. | Movember, avardatop is planned for November with Service managers who cale with creditedelic and transactions to discuss the PCI compliance process and review which sell assessment upsationaire to complete and discuss this can be moved forward November (Workshop) held with service managers who handle destificited can't information. SAO forms have been circulate and service managers have been resked to contact their supplier regarding compliance and complete their information. Service risk registers to capture? Ci compliance if applicable becamel so compliance and complete their information. Service risk registers regarding PCI compliance of and feedback supplier commangers that we have asked to update their own risk registers regarding PCI compliance and with an external consultant to give additional advice/guidelines. | Whilst Council approved the decision to underwrite the projet funding shortfall of 18319,587 (subject to a successful HLD bith the brasel through further fundasing by the CAG&ND bedopment Triat and the Finds for CAG&ND. The Phase III illuminating Strategy was launched on 25 May 2011 with the aim to have raised the ESHs shortfall by the Phase III illuminating Strategy was launched on 25 May 2011 with the aim to have raised the ESHs shortfall by the commencement of figure. Cleasure events took of the build is construction staged of the project, (Cloabez 102) pind to the commencement of flour. Cleasure events took age on 25 May with key dates revised with reference to the launch of public & corporate fundasising campagins. The public campagin will commence from the end of January 2012, and the corporate fundasising launch (which is being organised through the Development Trustees) will late pice on Spring 2012. Overall project cost has now been revised down to 25 6m with £5.38m cuterity raised. Therefore there enmans a fundasing shortfall is £220x. It is anticipated that this will be raised following through the afore mentioned campagins. | ot n | New Risk | New risk CEX and leader have met with Vice chair and Board | The Equality Act 2010 introduced new obligations on public bodies vie the new Public Sector Equality Duty. To comply with this, we are preparing to publish statutory equality information, covering employees and service provision by 31 Jan 2012 and to set out our equality objectives by 6 April 2012. | Housing Revue group has met to consider implications. Issues report provided to Social Conscious and the Social Revue of Social Conscious and Conscious Conscious and Conscious and social Conscious and social Conscious and social Conscious and social Conscious and conscious and conscious and conscious and conscious conscious conscious and the social conscious and the social conscious and cons | A project team has been established and is currently considering some of the identified impacts for the retained riggahasation. Work is originity in the development of the BLA for the two company. Work is originity with systems thinking to identify how the disaggregating of services will be delivered in the best way to ensure confunity for the public, as well as originity experies that the confinity of the public, as well as originity work looking at the way, in which the customer and member interface will work. A rumbe of issues have emerged which are being discussed in early January relating to fleet management, invoicing and contracts |
| | | Responsible officer | Director Commissioning - Jane Griffiths | ICT Infrastructure Manager Paul Woolcock | Museum, Arts & Tourism Manager Jane Lillystone | HR Manager Learning S and Org Development Jan Bridges | Director of Operations Rob Bell | Chief Executive CBH | Strategy and Engagement Manager of Richard Gibson | Director Commissioning - Jane Griffiths | Director of Commissioning Jane Griffiths |
| | | On Target for deadline? | Green | Green | Green | Amber | Green | Green | Green | Green | Green |
| | Managing risk | Deadline | 31/03/2013 | 31/03/2012 | 01/10/12 | SMs Dec 2011 Members Dec 2011 | 01/042012 | 01/04/2012 | 01/12/2011 | 30/07/2012 | 31/03/2012 |
| | Ма | Proposed Action | eleep government proposals for reform under evelen, and an exhaust proposals for reform under thousing working group to be established to understand the impacts and what further action mitigate against the reforms. Current economic conditions are placing additional pressures on tennals and the Covernment is benefit reforms in 2013 will significantly increase this risk. CBH have requested additional resources to mitigate the impact funding its financial incussion policy. Through CBH moughs for the property of the monitoring actions. | Carry out sed assessment to ensure complanos with PCI standard | o A fundrasing risk assessment has been incorporated in call fundrations submitted to date. An updated fundrasing assessment will be required as part of the Hertage Lottery Fund Stage 2 application. | identify resource needs (i.e. in he Knowledge progofficers/membe development progelivered during | | e CEX of CGH to support managers through coaching and 1-2-1, Service delivery to be discussed at regular performance meetings (JG) | e Ensure that the council complies with new duties set out in the Equality Act 2010 | Member working has been established to understand the implications. Tenancy strategy to be drafted for inclusion in the housing strategy to be considered by cabinet July 2012. | e Develop a programme of work to support the establishment of the local authority company that includes impact assessments and meets agreed deadines |
| | pooqije e. | Control | Reduce | Reduce | Reduce | Reduce | Reduce | Reduce | Reduce | Reduce | Reduce |
| | Risk score Impact and likelihood | Score >16 Red 7 to 15 Amber 3 to 6 Green | 12 | 10 | o | Б | 6 | 6 | 6 | 6 | 6 |
| | Ітра | Impact Likelihood | ω 4 | 2 | ო ო | | က က | භ භ | en en | ო ო | m m |
| | | Date raised | 04/04/2011 | 23/02/2011 | ∑ 01/06/2007 | 25/02/2010 | 2102/10/90 | 2102/10/70 | 01/03/50/10 | F iiigA d161 | 11/06/2011 |
| | | Risk | Director Commissio ning - Jane Griffiths | Director of Resources Mark Sheldon | Director Wellbeing & Culture | Director People Org Dev & Change Amanda Attfield | Director Commissio ning - Jane Griffiths | Director Commissio ning - Jane Griffiths | Director Commissio ning - Jane Griffiths | Director Commissio ning - Jane Griffiths | Exec Director Grahame Lewis |
| Cheltenham Borough Council Risk Register | 09/01/2012 12:25 | | 2- | CR44 If IGBC don complete the CP self assessment and dentify all of the risk. If the control to the could be a breach in security and subsequent. Fitnes from the information Commissione. | CR21 Art Gallery and Museum If the Art Gallery and Museum Development Trust fails to deliver the fire Art Gallery then the AddM Development Scheme is at risk of failing to be delivered. | If knowledge and skills about commissioning are not developed within the organization, there is a risk that services will not be commissioned or delivered in the right way which may impact on flexbilly and/or costs. | | CR69 GBH are currently reviewing their management structure, which while orgoning could impact on motivation with the loss of staff expertise, leading to a Crediction in service delivery | OR13 if members, senior managers and employees do not recognise their chigations and responsibilities for equalities then there is a risk that we could be treating people unfairly and the council could face prosecution | CRS5 If the council is not alert to new legislation with regard to fixed term tenancy arrangements and social rents then it may find that there are sissues with people's shally to access social rented properties and the potential disruption to communities as people face fixed term tenancy arrangements. | CRSS If the Waste Project does not include impact assessments to the residual (dient side) organisation then customer service and reputation could be put at risk. |
| | | row number | <u> </u> | & | 6 | | | % | % | 2 | 52 |

2

| | Page 28 | | | | | | | | | | | |
|--|-------------------------------------|---|--|--|---|--|---|---|---|--|--|---|
| | Date of current/ last update | | 1102/21/80 | 22/12/2011 | 29/12/2011 | 2102/10/90 | 22/12/2011 | 22/12/2011 | 23/15/5011 | 22/12/2011 | 1102/21/80 | 31/10/2012 |
| | Mitigating action taken | (if you are not going to meet the deadline explain why, what action is being to mitigate the risk and what new deadline you propose.) | Drafted intranet from to raise awareness. Contacted Go partners to start PIA Onelegal drafting Privacy protocol | Current temporary resource and team working well. In process of recruling 20ths additional temporary administrative resource and team was the amaged the data regards more data cleansing needed for EVE mignematation. Appacht funding bld or additional resource between Jan and April 2012 submitted (EVI). Still missing knowledge and experience to manage year end payroll processes, in particular to meet HMRC requirements. Currently working to resolve this, hence timescale revised to end March 12. | The service spedification for built environment and the local authority company includes reference to the requirement to complete impact assessments on an annual basis. | beinny pole (Head of OC Shared Services designes) acts as formal infuliation between the OC Drogamme and fried of OC Shared Services designes) acts as for the LAC programme as part of the regular risk update. A set of fact finding uses was inlained and an eneign arranged on 3d May to progress the marter further - Undel to 12/6/11 from meetings have been held to discuss the issues involved. Progress had been made although challenges emanded. Under EQUIPME (12/6/6/11), Approval has been gained, but details still considered lacking readure insks to OS Programme UPDATE (12/6/6/11), Approval has been gained, but details is all considered lacking Residual inst kissed from to 8 s. LPDATE (12/6/6/11), After has been provided with its of required deliverables and as budget has been agreed and SFRMT il contract amendment placed to cover initial resources required. Residual risk reduced from 8 to 8. LPDATE (12/6/6/11), After the set of the set of the provided with its of required deliverables and projects. | In April 2011, the behandle District Court Lighter Bit HIX (No. Bit authorities desiries be recognised as having protony status over other creditors' claims and will be at the front of the queue when it comes to getting their morely back following the coalespee of the failed localendic banks. This decision has been appealed and was upheld by the localendic supreme court on 28 10/11 for the test cases. The council is awaiting confirmation by the district court has the ruling will apply to non test cases of which the council is one. Likelihood some now reduced. | In April 2011, the tealand to District Court judge that UK court almorfates destains be recognised as having protent status over other creditors' claims and will be at the front of the queue when it comes to getting their morely back following the coalapse of the failed roleand ic banks. This decision has been appealed and was upheld by the inclaindic apprent court on 28 tilot for the test cases. The council is awaining confirmation by the district court has the ruling will apply to non test cases of which the council is one. Likelihood score now reduced. | Review of business plus submitted to HLF to provide further information regarding income generation within the sease of the cafe, refar and community arts space will be complete by January 2012. Procurement of catering contract commerced in November. Expressions of interest closure date 23/12/11. Dart agreements with Glos. University & Glos Guild will be in place in January which will inform the revised business plan. | New Risk - but given the recent announcements re in principle agreement to pensions by local government, risk no longer anticipated. SLT agreed closure 3/1/2012 | CBC's two recognised trade unions box action - GNBIUnion. Manager guidance, employee biter provided, plus sign in creaters and timeshees to record attendance for pay purposes. Exemptions agreed with Tus. Operational arguments for reduced services/closed buildings in place in advance. Media release and public notices prepared Lassed with SW region et or empease. Amound a fluid of GDE employees box dearlow, over half off these where at the Swindow box disk at Lessons teamed have been captured, to be reviewed by Executive Beard. Negotiations at national level regarding persions are understood to be underway again, aming to conclude by end December. however the possibility of further strike action cannot be ruled out. THIS RISK CAN BE CLOSED. | SLT agreed that this should be closed 6/12/2011 |
| | Managing risk | Responsible officer | Governance officer | HR Operations Manager Julie McCartry | Business Transformation manager - Rachel Mckinnon | Executive director Pat Prates | Director of Resources Mark Sheldon | Director of Resources Mark Sheldon | Museum, Arts & Tourism Manager Jane Lillystone | | HR Manager Operations Julie McCarthy. | Task Force Managing S Director Jeremy Williamson |
| | | On Target for deadline? | Green | Green | Green | Green | Green | Green | Green | | | |
| | | Deadline | 31/12/2012 | Revised deadline set - end March 2012 | 30/06/2012 | 31/03/2012 | 01/12/2011 | 01/12/2011 | 20/12/2011 | 31/03/2012 | 01/03/2012 | 31/03/2012 |
| | | Proposed Action | Complete Privacy Impact Assessment in relation to Go. To Go. Raise awareness of Data Protection and Information Security | Raise as GO Programme risk. Monitor situation. Seek and obtain required skills at and experience adverties role with partners. SWEmpbyers, other networks. Seek Agency support via Comensura / temporary contract. | A treviev of the climate charge risk seassensents and actions (both adaptation and mitigation) will be undertaken for all internal services to update them. Climate charge actigation and mitigation to be built into service specifications and contracts for services which are commissioned contracts for services which are commissioned. | Miligating actions: Establish formal links between respective project offices and designate GO programme board representative as formal link from the GO project to the LAC project. | Council commitment to join in group action with other councils to make case for priority depositor status. Capitalisation direction approved for £4.43m allows for write off of loss over 20 years. | Council commitment to join in group action with other councils to defend current priority depositor status. | Substitute Substitute Substitute are to in target following completion of re-structure of health adjustitute of Perfect in August 2011. Commencement of 2nd phase of re-organisation in Soptember 2011, and anopoliations regarding income generation activities. | Monitor situation | Montro litelihood. Exee Board request to managers to communicate sensitively to employees, that as of 15th September no further there is to be granted for 30th November Communicate employers information to employees. Intrane updates. Publish strike action guidance to managers. SLT and Cabinet lead kept informed. Post strike action lessons learned to be captured. | CBC need to maintain close liaison with preferred blodder to work through challenges as appropriate. However it is recognised that for some items such as global economic instability there is no mitigation possible. |
| | ihood | Control | Reduce | Reduce | Reduce | Reduce | Accept | Accept | reduce | Close | Close | Close |
| | Risk score Impact and likelihood | Score >16 Red 7 to 15 Amber to 6 Green | ω | ω | 8 | ဖ | 4 | 4 | 4 | | | |
| | lmpa | (7) | 2 | Q 0 | 2 | 3 | 4 L | - | 5 | | | |
| | | Date raised | 1102/21/80 | 01/04/2010 | 0102/50/90 | 10/05/2011 | 09/04/2010 | 0102/40/60 | 16/08/2011 | 08/12/2011 | 12/00/5011 | 31/10/2011 |
| | | Risk | Director of Resources | Director People Org Dev & Change Amanda | Director Commissio ning - Jane Griffiths | Exec Director Pat Pratley | Director of Resources Mark Sheldon | Director of Resources Mark Sheldon | Director of Wellbeing and culture | Director People, Organisatio nal Developme nt and Change | Director of People, Organisatio n Developme nt and Change | Jeremy Williamson |
| Chettenham Borough Council Risk Register | 09/01/2012 12:25 | Risk description | 5 | If resilience issues are not addressed in the Payrol service, the service quality for employees will be impeded, and may impact on pather relationship with CBH, possibly imparing funding stream from CBH, and there will not be sufficient resource to support necessary tasks regarding payroll (returns re-Pension Scheme and statutory returns to Inland Revenue) and ABW (GO) implementation. | | CRSS If the Waster Project between some of the CO partners has significant effects on the CO programme from both a Covernance and operational perspective, plenkery of the CO Programme may be adversely impacted. | CR27 (celendic banks - financial exposure If the group claim against Glinri bank faits and the council is not recognised as a priority depositor the council of deposits would be re-classified as general unsecured creditors resulting in a lower recovery rate and exposure to defendants costs. | Icelandic banks - financial exposure If the current status as priority deposits with Liandsbanki bank is successfully challenged, the council's loopesits would be re-classified as "general unsecured creditors" resulting in a lawer recovery atte and exposure to daimant costs and impact on the MTFS over that already factored in through capitalisation of losses. | If the business plan for the new AG&M falls to be delivered this will impact on HLF bid and MTFS. | CR65 If thee is further / orgoing strike action following recent ballot of TU members (in protest against planned persion changes), service delivery - particularly of impacting statutory services - is likely to be disrupted. | CR62 If there is national strike action as a result of the proposed ballot of members. To as amounced at the TUC conference (in thosts against planned pension charges), service eleviery - particularly impacting statutory services - is filedy to be disrupted on Weds 30th November 2011 (the day amnounced for Diamed strike action, subject to ballot outcome). | CR84 If there are obtained so but CBC decision making process are result of the OLEU procurement process, cabinel decision making process or Government V call-In then CBC will not be in a position to conclude the transaction. |
| | | row number | 26 | | 28 | <u>ද</u> | <u>ප</u> | | | 33 | <u>경</u> | 35 |

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| _ | | | | | | <u> </u> | yc |
|--|------------|-----------------------|--|--|--|---|---|
| | | current/ pdate | | 1102/11/70 | 31/10/2011 | 31/10/2011 | \$100,000 |
| | | Mitigring actor taken | (if you are not going to meet the deadline explain why, what action is being to mitigate the risk and what new deadline you propose.) | The information strategy, supporting policies and saft guidence have been reactable by the officer working and will be signed of the ySLT on 127/911 and presented to service managers in October 2011 the draft strategy was considered by E&BI on 199/11 and members received sound responses to issues and questions raised and the strategy was considered by all scale and the carrier approach and the strategy was considered by the carrier and and search are all and the support lamps will be because the saft are complying with the strategy will be monitored frought the amnual searchers one statement space of manually by the sudifficant control in the strategy will be monitored through the amnual by the sudifficant control in the strategy will be defined of annually by the sudifficant control in the strategy will be defined of annually by the sudifficant control in the strategy will be subject to the subject of annually by the sudifficant control in the strategy will be subject to the subject of annually by the sudifficant control in the sudifficant of the subject of subject of the subject of | Review companies, 14 key posts refunited. Surmmay findings were circulated to SLT in October. A list of the key posts is the within He and will be reviewed on a quarterly basis. Has this risk been reduced to the point where it can be closed? SLT agreed that risk should be closed. | OC Shared services Programme Change Manager commerced role and Sept. Peritor the appoinment the GO programme had commissioned an internal review of business change needs for the GO programme. As a result of the transverse with was agreed that a Change Manager has an ender the Manager has now met with all the implementation have deaded that any process leads. The Change Manager leads the partnership change and which all the implementation have deads and process leads. The Change Manager leads the partnership changes change a representative from each of the partnerships whose noie is to engage and drive the individual business change respectively. Business Change is also syspedicity and Manager leads of carrently working chastly with miphementation respectively. Business Change is also syspedic project with the GOP (Net Monager Short of Manager lead for West Chargest Who is tasked with ensuring that the recommendations from the interal review are implemented. | Identification of preferred bidder by Cabinet on 18/10/11 means this risk has fallen away. Suggested that SLT clos (agreed) |
| | | | Responsible officer | Director of Resources Mark Sheldon | Director People Org Dov & Change Amanda Attleid | Director People Org Dev & Change Amanda Attlied | ANJW |
| | | | On Target for deadline? | | | | |
| | | Managing risk | Deadline | revised target date set - March 2012 | Revised deadline set- end October 2011 | ~ | Early July |
| | : | | Proposed Action | Arous data and tradegrave to desting | SILT to agree a working definition of key role- along lines of "highly technical; specialist it roundedge residing in a angle individual, that could not be seally picked up or covered by others in the even of sudden loss or that of individual; the work cannot until (is inne driven). SILT to identify which roles in their assa were "sey that would cause a major service discrution issue if they were suddenly unavailable - e.g. what is the degree of risk, what is in pleace that could cover the loss. SILT to determine actions to take in the event of sudden loss of the key employees; this may vary according to the employees; this may vary according to the mature of the rolekey employees. SILT to review findings of above actions. | Miligating actions - GO Programme Manager to maintain a close watching brief of business dedange tasks (sikel weel reads as action was felt reading to statistic weel reads as chorn was felt insufficient for the task. Other possible actions being considered CBC to consider funding bid for business of shapes expectly. Cot botal GO business of shapes expectly. Cot botal GO commence July 2011, Further assessment of CBC capacity requirements to take place as part of GOPA. | Ensure effective communication of structures |
| | | poor | Control | Close | Close | Close | Close |
| | Risk score | Impact and likelihood | Score >16 Red 7 to 15 Amber 3 to 6 Green | | | | |
| | | Ē | Impact | 0 | | | |
| | | 09/01/2012 12:25 | A sis parameter and sister and si | Director Commissio ning - Jane Griffiths 01/02/2010 | Ohief Executive Executive North 16 02 11 | Exec Director Pat Pratley | ANJW 23 05 11 |
| Cheltenham Borough Council Risk Register | | | Risk description o | If members, sentor manages and employages of not recognise that chigations and responsibilities for information management including data quality and information security then it could result in III informed decisions, unreliate outcomes, ineflective use of resources and loss of assets, leading to a reduced public reputation and a lack of confidence from regulators. | If key employees are suddenly unavailable then service delivery will be severely compromised. | Due to financial constraints in GO Programme does not have a separate business charge manager role and if the necessary change both within the relative dorstration and missed the shared service does not lake place to the required level, savings may be compromised. This was logged as a risk in August 2010, however on 20th April 2011 the GO Programme Board cook a decision to increase the risk rating. | If the North Table & Portland Street process is compromised by which proposal or lag information of the proposal or lagal framework (O.E.D.) within which proposal has been developed then Councillors will not lend their support to the scheme. |
| | | | row number | CR17 | 77 OR48 | R CR56 | 19 CR57 |

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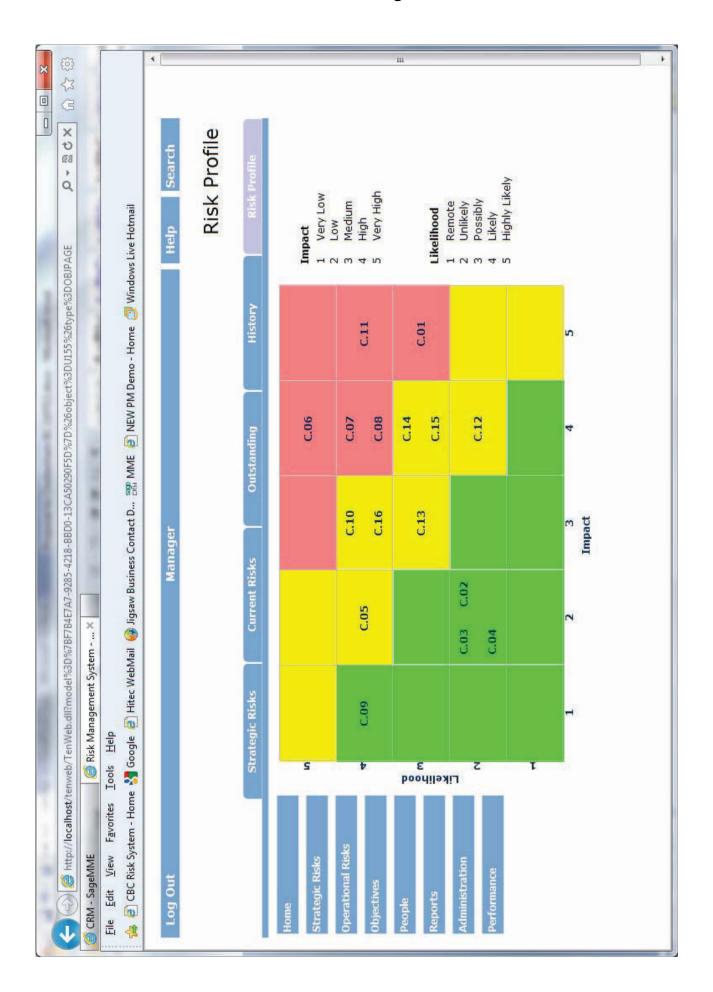
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Example of format for for new Risk Register

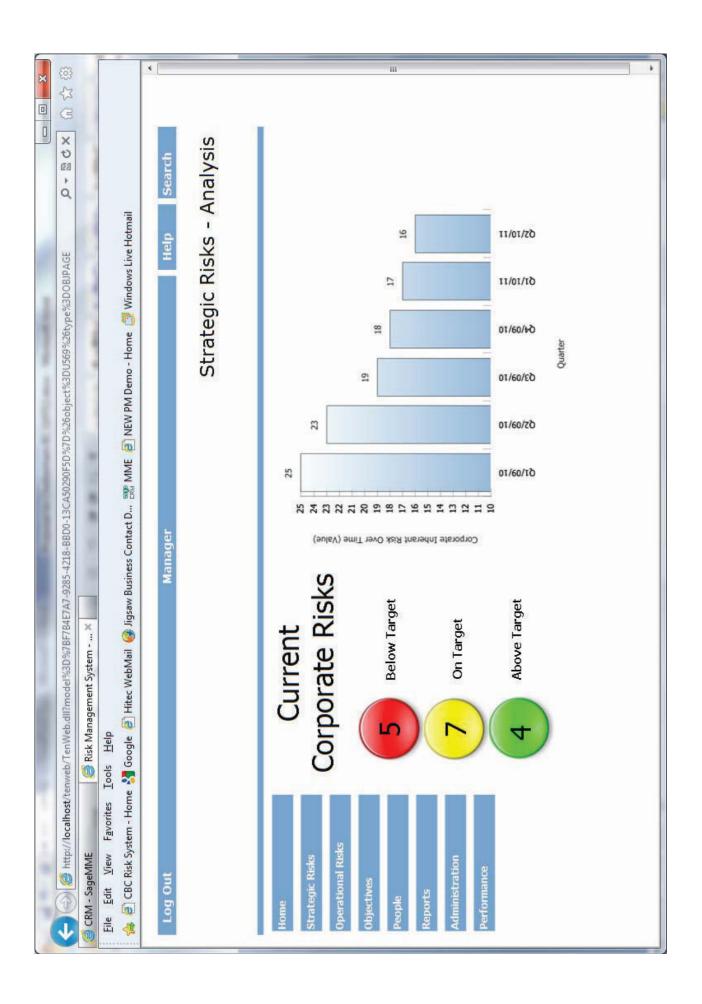
| Object ives | Maintai n and develo p contin uous improv ement in all aspect s of s of ousine | Continuous Improvement | Contin uous Improv ement | Health & Safety |
|-----------------------------|--|---|--|---|
| Timescale | <u>Sep-10</u> | Wed-30- Apr-08 | Wed-30- Apr-08 | (not specified) |
| Risk Manag er | Financia L System S Manage L | Head of HR | Information and System STechnol Ogy Manage | Corpora te Health & |
| Risk Owner | <u>Director</u> <u>of</u> <u>Finance</u> <u>and</u> <u>Resources</u> | | <u>Head of ICT</u> | Manager |
| Net Score | 4 Comment = This field can hold some comments | ∞ | 9 | |
| Net Like liho od | 7 | 2 | 7 | |
| Net Impa ct | 7 | 41 | മ | |
| S Control: | consistent consistent Business Continuity Plans throughout the organisation. | 4 Training plan to be devised to ensure appropriate staff levels in specialist areas. | 4 <u>Use of</u> environmental scanning. Liaison path set up at national level. | 4 Development and implementation of a Health & Safety Policy, |
| i Gross Score | 15 | 7 | | 7 |
| Gros s Likeli hood | ml en | 2 | 71 | 7 |
| Gross Impac t | rvl | 2 | 7 | 7 |
| Risk name: | Failure to keep Business Continuity Plans (BCP) current and 'fit for purpose' | Pay and Workforce Strategy | <u>ICT Risk</u> | Health and Safety |
| Risk Ref | C.01 - Eailure to keep Business Continuity Plans (BCP) current and 'fit for purpose' | C.02 - Pay and Workforce Strategy | C.03 - ICT Risk | C.04 - Health and Safety |
| | | <u>o</u> | O | O |

| | Continuous Improvement | Regen Tation Develo Oment C |
|---|--|--|
| | <u>(not</u> specified) | <u>Wed-30-</u> <u>Apr-08</u> |
| Safety Manage Ľ | Head of Cot Special Spec Projects Finance | Sustain able City Co- ordinat or |
| | Manager | <u>Director</u> of City Services |
| | | |
| | 41 | 6 |
| | 2 | M |
| | 2 | M |
| established safe systems of work and procedures, a robust risk assessment process, effective auditing and review process to evaluate health and safety performance. | <u>/e</u> | _, _, |
| | 41 | <u> </u> |
| | 2 | 41 |
| | <u>Project</u> <u>Management</u> | <u>Climate</u> <u>Change</u> <u>Implications</u> |
| | <u>C.05 -</u> <u>Project</u> <u>Management</u> | C.06 - Climate Change Implications |
| | 4 | |

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Information/Discussion Paper

Economy and Business Improvement Overview and Scrutiny Committee - 23rd January 2012

GO SHARED SERVICES UPDATE

This note contains the information to keep Members informed of matters relating to the work of the Committee, but where no decisions from Members are needed

1. Why has this come to scrutiny?

At the meeting of Economy and Business Improvement O&S committee on 19th July 2011, a report was presented regarding the revised business case (version 6.0) and the proposed GO Shared Services implementation at Cheltenham. Members requested a progress update in January 2012. As a brief reminder, the GO Programme is a partnership of Cheltenham Borough Council, Cotswold District Council, Forest of Dean District Council, West Oxfordshire District Council. Cheltenham Borough Homes will also be part of the GO Programme under Cheltenham Borough Council's membership, and the Local Authority company will be taking its HR/Payroll and Finance/Procurement services from GO Shared Services under an SLA.

2. Summary of the Issue

- 2.1 The Programme's aim is to develop a shared service for Finance, Procurement, Human Resources and Payroll, based on the creation of a shared IT platform ABW (Agresso Business World), in order to deliver savings for partner councils, improved resilience and improvements in service delivery.
- 2.2 The implementation costs of the GO Programme were set out in the business case approved by the GO partner councils in the autumn of 2010. Although the contingency funding within the business case is now anticipated to be fully utilised, overall the Programme costs remain in line with the approved budget of £1.4m, with planned net savings over a 10 year period to March 2021 of £3.8 million pounds. For CBC, the total investment of £442k results in planned cumulative savings over the same 10 year period of £1.78m. This will only happen if we get the processes right, the system configured properly and work together in true partnership.

2.3 Progress since July 2011

The following comprises a summary of progress to date:

- Programme Board meeting every 2 weeks
- ➤ Risks and issues logged, monitored and updated key risk around capacity to deliver in extremely tight timescales

- Figh level structure agreed, maragement posts described and evaluated.
- ➤ Head of GO Shared Service "designate" appointed, to be in post from 1 04 2012.
- ➤ Heads of Finance, Head of HR "designate" appointed, to be in post from 1 04 2012.
- > ABW (Agresso Business World) "Gold" Client User Acceptance Tests
- > ABW cloned Clients, local User acceptance testing and interfaces tested
- ➤ Live Data Load & Conversion
- ➤ Change manager appointed for the Programme, together with change co-ordinators for each partner council
- "Navigating your way through change" sessions held
- Implementation projects live and progressing in Forest of Dean and West Oxford District Councils
- ➤ LA Company agreed, and agreement to take GO Shared Services
- Implementation projects commenced in Cheltenham Borough Council, Cotswold DC, CBH Ltd, and an LA Company implementation project commenced
- Partner Councils commenced agreement on required constitutional changes e.g. Financial Regulations
- ➤ Consultation on TUPE arrangements commenced and ongoing, including provision of FAQs. Have established cross partner Trade Union and Employee representative joint meetings to take place monthly form January 2012.
- Communication with employees and stakeholders on going
- Agreement reached by partner councils to implement / use LMS system
- ➤ December 2011 / January 2012 Forest of Dean Go live with Agresso

2.4 For Cheltenham BC

- the implementation project is progressing, however all timelines are under consideration in light of the implementation at FoD taking longer than planned, and the consequential impact on process lead availability.
- project board in place and meeting every 2 weeks from January 2012
- financial rules (common across partners) changes approved, with contract procedure rules to be approved by council as part of the Constitution changes – by end March 2012
- key identified risks include capacity to deliver in required timeframes whilst
 maintaining focus on other major projects and business as usual capacity funding of
 £7k approved by Executive Board for additional HR administrative support. Additional
 support identified and commenced in Finance.
- change co-ordinator resource has been identified and deployed

- Paul Jones appointed as one of payord signate Heads of Finance GO Shared Services, Amanda Attfield appointed as designate Head of HR GO Shared Services. Appointments effective from 1 04 2012
- Decisions that have been made so far are to
 - move to a common pay date agreed as 20th of each month. For CBC this will be in May 2012;
 - phased introduction of self-service for payroll elements at CBC from April through to September 2012.

3. Next Steps

- **3.1** Jan April 2012 Agresso (ABW) system go-lives. Consultation on TUPE transfers.
- 3.2 January March s101 agreement, agreement re any constitutional changes in partner councils, development of draft service plan for GO Shared Service. GOPN project to progress governance arrangements with Strategic Programme Management Board e.g. S101 agreement and go live arrangements. Working with the ICT project (GOPC) to ensure ICT support infrastructure enables service delivery from go live and beyond.
- 3.3 April TUPE transfer takes place (77 affected in total, with 61 in the TUPE ringfence as follows:

Cheltenham BC - 29 (25.85fte), Forest of Dean DC - 16 (12.48 fte), West Oxford DC - 14 (11.1fte). Cotswold DC have 18 affected employees, who are not transferring under TUPE

- 3.4 April end September 2012 closer working under shared service management consultation on arrangements for service delivery from October 2012 led by shared service management this would include consultation on the impact of any revised delivery arrangements.
- 3.5 Accommodation and location aiming to make best use of partners collective accommodation, for example services may cluster on one or more partner site depending on nature of service and accommodation available, proximity of employees, cost. Some services are not "fixed" location dependent, potential for more flexible mobile working e.g. advisory. No permanent location moves envisaged prior to October 2012.
- **3.6** Performance monitoring and reporting arrangements in place (Joint Monitoring and Liaison Group, Client Officer Group.
- 3.7 May September consultation on any revised delivery arrangements as required.
- **3.8** October 2012 any revised service delivery arrangements commence, and savings begin to be delivered.
- 3.9 The Head of GO Shared Services will be accountable with the senior management team, working with the Client Officer Group, to the Joint Monitoring and Liaison Group (JMLG) for delivering the service plan and benefits set out in the business case.
- **3.10** Training and development will continue regarding the ABW system and new processes as per the GO Shared Services programme plan.

| Background Papers | Page 38 |
|-------------------|--|
| Contact Officer | Amanda Attfield, Director People, OD and Change, 01242 264186, amanda.attfield@cheltenham.gov.uk |
| Accountability | Colin Hay, Cabinet Lead Corporate Services |

Agenda Item 10

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Cheltenham Borough Council Cabinet – 13 December 2011

Budget Monitoring Report 2011/12 – position as at November 2011

| Accountable member | Councillor John Webster, Cabinet Member for Finance and Community Development | |
|--------------------------------|---|--|
| Accountable officer | Paul Jones, Head of Financial Services | |
| Accountable scrutiny committee | AII | |
| Ward(s) affected | AII | |
| Key Decision | Yes | |
| Executive summary | To update Members on the Council's current financial position for 2011/12 based on the monitoring exercise at the end of November 2011. The report covers the Council's revenue, capital, treasury management and the housing revenue account. The report identifies any known significant variations (minimum £50,000) to the 2011/12 original budget and a position statement on major schemes. | |
| Recommendations | Note the contents of this report including the key projected variances to the original 2011/12 budget which have enabled the council to deliver a balanced revised budget. | |
| | The current freeze on spending against supplies and service expenditure budgets, where possible, is continued until further notice. This has been factored into the revised 2011/12 budget. | |

| Financial implications | As detailed throughout this report. Contact officer: Paul Jones,paul.jones@cheltenham.gov.uk, 01242 775154 |
|------------------------|---|
| Legal implications | None directly arising from the recommendations. The current legal position regarding Icelandic Banks is referred to in the report. Contact officer: Peter Lewis, Peter.Lewis@tewkesbury.gov.uk, 01684 272695 |

| HR implications (including learning and organisational development) | Service Managers and the HR Advisors are continuing to work together to ensure vacancies are managed effectively. A request to recruit to a new or vacant post must be approved by the divisional Director. The decision to approve or reject the recruitment request is based on the business case outlining the impact on the service delivery and/or loss of income generation if the post were to remain unoccupied. Contact officer: Julie McCarthy, julie.mccarthy @cheltenham.gov.uk, 01242 264355 |
|--|--|
| Key risks | As outlined in Appendix 1. |
| Corporate and community plan Implications | Key elements of the budget are aimed at delivering the corporate objectives within the Corporate Business Plan. |
| Environmental and climate change implications | None. |

1. Background

- 1.1 This report provides the third monitoring position statement for the financial year 2011/12. The purpose of this report is to notify members of any known significant variations to budgets for 2011/12 and highlight any key issues, allowing Members to take action if required. This report has been used to construct the revised budgets for 2011/12, included within the separate report on the interim budget proposals for 2012/13.
- 1.2 The previous budget monitoring report to the end of August 2011 projected an overspend for the year of £476,400. As a result of that projection, officers have been instructed to reduce spend on supplies and services to essentials for the remainder of the financial year.
- 1.3 It is therefore pleasing to report that these measures have enabled the council to address the potential in year budget deficit and deliver a balanced budget which does not require a contribution from general balances.

2. Net revenue position

2.1 The table below summarises the net impact of the variances identified on the overall 2011/12 revised budget position. A detailed explanation of budget variances in excess of £50,000 are provided in paragraphs 2.2 to 3.8.

| Significant budget variances (> £10,000) | Overspend / (Underspend) | para. ref: |
|--|-----------------------------|-------------|
| | £ | |
| Net reduction in employee costs | (224,950) | 2.2 – 2.6 |
| Net increase in service costs | 101,150 | 2.7 – 2.10 |
| Net increase in income | 412,500 | 2.11– 2.25 |
| Net saving in Minimum Revenue Position (MRP) / leasing | (364,100) | 2.26 – 2.29 |
| Net reduction in investment income | 75,400 | 3.4 - 3.8 |
| Total projected variance to original budget | - | |

2.2 Employee costs 2011/12

There is a projected net saving in employee costs of £224,950 for 2011/12. This has been incorporated into the revised 2011/12 budget and includes the following variances to the original budget:

- 2.3 The 2011/12 original budget included a target of £480,000 from salary savings to be made throughout the council from vacant posts arising during the year. An assessment of vacant posts (i.e. staff turnover) in the first seven months of the year indicate that this budget saving is likely to be exceeded by £85,350 in 2011/12. This includes £69,600 anticipated savings to be generated in the remainder of the financial year.
- 2.4 There is a saving of £59,900 in respect of a budget allocation to fund the early retirement costs of a former employee made redundant in 2010/11 where a change to the pension rules meant this contribution to the superannuation fund was not required.
- 2.5 The Bridging the Gap programme savings identified from a restructure of the front-office service provided to Revenues and Benefits by Customer Services has been put in place from 1st April 2011, a year prior to the 2012/13 planned saving. As a result £51,400 of savings (net of decommissioning costs) has been delivered in 2011/12 and is built into revised budgets.

2.6 There is a forecast saving in employee costs at leisure@ of £28,300 as a result of restructures undertaken during the year within the operations team. These savings have been built into the revised budget and the 2012/13 base budget.

2.7 Net reduction in service costs / operational expenditure

There is an expected net reduction in service expenditure of £101,150 for 2011/12. This has been incorporated into the revised 2011/12 budget and includes the following main variances to the original budget:

2.8 Fuel costs

There is a projected increase in fuel related costs of £77,400 for 2011/12. This is primarily due to the Refuse Collection and Dry Recycling services which have experienced additional costs following the reorganisation of services in the Spring of 2011.

2.9 Utilities

There is a net saving in gas and electricity budgets for 2011/12 of £55,100 as a result of a six month contract extension negotiated up to April 2012. The gas extension prices are around 13% cheaper than the existing contract and it is anticipated that optimum prices will be achievable when the contract is re-tendered in April 2012, maintaining savings in 2012/13.

2.10 NNDR

There is an increase in NNDR budgets of £86,100 for the year due to the rateable values increasing mainly on Regent Arcade car park and the Crematorium. Consideration is being made to appeal against the rateable values set by the valuation office on some of the council's buildings and an update will be provided to members later on in the financial year if the appeals are successful.

2.11 Net reduction in income

There is an expected net reduction in income of £412,500 for 2011/12. This has been incorporated into the revised 2011/12 budget and includes the main variations to the original budget:

2.12 Off-street Car Parking Income

The current projections show that off-street parking revenue continues to fall, Cheltenham is not alone on this front, as national indicators show a general fall in local authority off-street parking and fine revenues. Prices were not increased in 2011/12 however, off-street car parking income has been further impacted by the introduction of new parking zones by Gloucestershire County Council. This has had an effect on customer choice as there is more opportunity to park closer to their destination using on-street spaces at a competitive rate.

2.13 The projected income position for off-street car parking for 2011/12 is a shortfall of £80,000, which equates to around 2.11% of the target. A corresponding shortfall in fine income is also being generated, with income projected to be £20,000 down against the original budget. This equates to around 30.7% of target demonstrating a marked drop in fine income. This reduction in income has been incorporated into the revised 2011/12 budget.

2.14 Cemetery & Crematorium income

There is a projected shortfall in cemetery and crematorium income of £81,200 for 2011/12. This is due to a shortfall in cremation and burial numbers. Demographic statistics indicate that a decline in the mortality rate is resulting in reduced annual deaths per 1,000 population.

2.15 Planning Fee Income

This income stream was showing a positive variance of £50,000 at the end of October. On current trends, this could result in a full year income surplus of up to £80,000. This position is somewhat surprising in view of prevailing economic conditions and a downturn in the current trend cannot be ruled out.

2.16 Building Control fees

There is a projected shortfall in the building control income figures of £66,900 income figures for 2011/12. Limited growth and available finance has impacted significantly on the local construction industry. The overall result appears to be that although the same number of applications are received the income from those applications has reduced. Domestic works are generally smaller in size than they were two or three years ago.

2.17 A Planning application usually precedes a Building Regulation application and so the fact that income for the Planning team is currently quite good suggests that when money is more freely available there may be a return to more acceptable levels of income for the Building Control Service.

2.18 GCC schools contract income

There is a projected surplus in the Gloucestershire County Council schools contract of £47,100 for 2011/12. This is represented by additional income generated of £11,600, savings on employee costs of £15,500 (which are reported on globally in Table 2.1 above) and on savings on transport costs of £20,000 (see paragraph 2.26 below).

2.19 Recycling

There is a projected net over recovery of income on recycling activities of £158,800 in 2011/12 This is due to higher than anticipated tonnages processed and higher than anticipated recyclate prices.

2.20 Garden Waste Scheme

It is anticipated that there could be a projected shortfall in income of £306,000 in 2011/12, which represents an anticipated sale of 11,500 Garden waste bins based on current sales data. However, a promotional campaign and operational reorganisation is underway to address this position. The anticipated savings on employee costs of £42,000 are incorporated in the global employee cost figure in Table 2.1 above. Savings on Transport costs of £78,000 are anticipated for 2011/12. The net over spend on this cost centre is therefore anticipated to be £186,000 at the year end. This has been incorporated into the revised 2011/12 budget.

2.21 Refuse collection – Trade Waste

There is a projected shortfall in income of £108,200 for 2011/12 due to a reduction in Trade Waste income which can be attributed to the current economic conditions. This has been incorporated into the revised 2011/12 budgets.

2.22 Town Hall and Pump Room income

There is a projected shortfall in net income at the Town Hall and Pump Rooms entertainments venues of £49,700 for the year due to the current economic climate. Local businesses that have previously booked the venues for away days, Annual General Meetings and Christmas parties are now looking at cheaper options or cancelling events now deemed inappropriate when making redundancies within their organisation. There is also a decline in weddings being held this year and a lack of private hire during the recession.

2.23 There is a projected increase of income of £10,000 in 2011/12 through the introduction of a transaction fee with the new box office system. The Entertainments team is currently undertaking work to increase future hall hire income through the promotion of the venues, a new wedding license for the Town Hall and enhanced facilities at the Pump Rooms.

- 2.24 Through prudent management of salaries and wages there is a projected underspend of £39,700 for employee costs which should reduce the shortfall in income targets. This has been used towards the achievement of the central budget for salary savings included in paragraph 2.3 above.
- **2.25** It is therefore anticipated that the overall Entertainments service will be in line with original budgets for 2011/12.

2.26 MRP / Leasing costs

There is a one-off net saving of £364,100 in 2011/12 in respect of MRP and leasing costs, as follows:

- 2.27 The adoption of International Financial Reporting Standards (IFRS) necessitated the need to review all council leases to determine whether they should be classified as operational or finance leases. The review concluded that leases drawn for the purchase of vehicles and recycling bins are deemed to be finance leases and as such must be represented on the council's balance sheet as external borrowing.
- 2.28 As a consequence of the above, officers reviewed and compared the costs associated with leasing against prudential borrowing and concluded that whilst the gains from prudential borrowing were marginal in the early years, it gave the council more flexibility in terms of ownership. Council, at its meeting on the 11th February 2011, agreed to fund the replacement of vehicles and recycling bins through prudential borrowing where it was deemed appropriate.
- 2.29 The decision to fund the replacement of vehicles and recycling bins through prudential borrowing has resulted in a one-off saving of £364k in leasing costs. This is due to the accounting entries surrounding the financing of assets from prudential borrowing in so much that they equate to the depreciation charge levied on that asset. The depreciation policy for CBC is that newly acquired assets are depreciated from the year following that in which they are acquired. Consequently the financing costs via Minimum Revenue Provision (MRP) are also deferred by one year which results in a one-off saving.

3. Treasury Management

3.1 Icelandic

- 3.2 Recently the Icelandic Supreme Court has upheld the District Court decision that the test cases involving Local Authority deposits with Landsbanki and Glitnir banks as having priority creditor status. This means that local authority deposits will be at the front of the queue when the Winding Up Boards (WUB's) of the two banks start to make the repayments. Although we are still awaiting ratification from the court involving our case, it is expected that we will receive back 98% of the Landsbanki deposits and 100% of the Glitnir deposits.
- 3.3 The council to date has received 63p in the pound for deposits held with Kaupthing Singer & Friedlander. The administrators currently estimate that total distributions should be in the range of 79p to 86p in the pound.

3.4 Treasury Management

- 3.5 There is a predicted shortfall of interest of £75,400 to report on Treasury Management within the General Fund for 2011/12. The 2011/12 revised budget will now be adjusted to reflect these likely outcomes.
- 3.6 The cost of borrowing is expected to be £4,100 adverse to the original 2011/12 budget as the average rate on temporary borrowing to meet temporary cash flow is expected to be 0.40% against a forecast of 0.38% for the year.

- 3.7 Security of capital has remained the Council's main investment objective. Since the last report in August 2011 the council has suspended a number of UK banks from its lending list as banks have had there credit rating downgraded below the Council's minimum criteria of A+ or equivalent in October 2011. The Council's strategy is now to repay temporary debt with maturing investments. This will assist in keeping borrowing costs down but investment income is forecast to be £3,800 adverse to the Original 2011/12 budget.
- 3.8 The calculation for the HRA Item 8 Debit last February estimated the consolidated rate of interest to be 3.08% on all borrowing for this financial year. However due to the council's weighted average borrowing estimated to be lower than the Capital Financing Requirement (CFR), which is a measure of the authorities underlying need to borrow for capital purposes, a different formula is required to calculate the HRA Item 8 Debit than what was used previously. This has reduced the consolidated rate of interest to around 2.80%. This could result in £48,200 less interest being payable by the HRA to the General Fund for 2011/12. Also HRA revenue balances are expected to be higher than first estimated in February 2011 due to slippage in capital expenditure. This will result in a further £19,300 being paid to the HRA for investment income.

4. Capital expenditure

4.1 Significant variances to the 2011/12 original capital budgets are as reported in the previous budget monitoring report. Although it is likely that the timing of payments for the replacement of the cremators will see around £131k of the £655k budget paid at the beginning of 2012/13. These revisions are reflected in the revised capital programme for 2011/12 which is included within the separate report on the interim budget proposals for 2012/13.

5. Programme maintenance expenditure

5.1 All the work that has been planned for completion in 2011/12 remains as scheduled, except resurfacing work to the running track at the Prince of Wales Stadium which has been deferred to 2012/13. The revised programme maintenance budgets include some additional works that have been identified in year as required. These are included in the separate report on the interim budget proposals for 2012/13 and will be scrutinised by the Asset Management Working Group.

6. Housing Revenue Account (HRA)

- 6.1 The HRA budget for 2011/12, approved in February 2011, estimated a deficit of £1,092,300 for the year resulting in a balance of £1,896,700 to be carried forward in revenue reserves at 31st March 2012.
- The outturn position for 2010/11 showed an increase in all reserves at 31st March 2011 of £965,300 primarily resulting from delays to projects within the capital programme.
- **6.3** Variations identified in the year to date are:-

Changes to the calculation of interest payable by the HRA will reduce the charge in 2011/12 by £48,200 compared to the original estimate. In addition higher revenue balances held in the HRA will increase interest receivable by £19,300.

Revenue contributions to capital expenditure will reduce by £120,100 to £1,467,000 following changes to the capital programme detailed below.

These variations will reduce the deficit for the year to £904,700 and increase revenue reserves held at 31st March 2012 to £2,768,500.

HRA Capital Programme

- 6.4 Following slippage in 2010/11 budgets for the transformational improvements in St Pauls and neighbourhood works at Scott and Edward Wilson House were transferred to the current year (total £772,000)
- 6.5 The transformational improvements are now expected to complete in the early part of 2012/13 with £290,000 being transferred to next year. The neighbourhood works scheme at Hobart House will also transfer to 2012/13 to allow time for a more effective procurement process.
- These changes will produce a net increase of £161,000 in 2011/12 expenditure giving a revised net total of £4,989,000 (original estimate £4,828,000).

7. Council tax and Business rates collection

7.1 The monitoring report for the collection of council tax and business rates (NNDR) income is shown in Appendix 2. This shows the position at the end of October 2011 and the projected outturn for 2011/12.

8. Sundry debt collection

- 8.1 In preparation for the GO shared service and the implementation of the council's new financial management system, additional resource within the Debtors function has been utilised to review the council's outstanding debt. A fresh emphasis has been placed on debt recovery and new procedures have been put in place that allow for more active monitoring of debts and closer communication with debtors and service departments.
- 8.2 The impact of these changes has seen the % of current year invoices outstanding over one month drop from 12% at the end of August 2011 to 3.7% at the end of October. It is hoped this level of recovery will continue, if not be improved upon. The team have been retargeting their efforts over the last two months to reduce the level of outstanding "old" year debt. Their efforts have resulted in 12% of outstanding invoices being paid, which equates to 35% of the total value of 2010/11 debts outstanding at 31st August 2011.
- 8.3 The team has an aspiration to only migrate onto the new financial management system "good" collectable debts, and so extra effort is being made to "tidy up" the debts outstanding in preparation for this transfer.

9. Conclusion

- 9.1 The net effect on the general fund of the variances reported above is neutral and it is encouraging to report that the immediate response to the last monitoring report by Cabinet and SLT and the actions put in place result in the council still being on track to deliver services within budget.
- 9.2 The continued impact of the economic recession and the uncertainty in the banking system present particular concerns for the council's budgets. It is clearly important to ensure that budgets continue to be monitored over the coming months with a view to taking action at a future date, if necessary, in order to ensure that the council delivers services within budget.

10. Consultation

10.1 The work undertaken to produce this report has involved consultation with a wide number of services and cost centre managers.

| Report author | Contact officer: Sarah Didcote, Group Accountant sarah.didcote@cheltenham.gov.uk, 01242 264125 |
|------------------------|--|
| Appendices | Risk Assessment |
| | 2. Council Tax and NNDR collection |
| | 3. Sundry Debt collection |
| Background information | 1. Section 25 Report – Council 8 th February 2011 |
| | 2. Final Budget Proposals for 2011/12 – Council 8th February 2011 |
| | Budget Monitoring Report to August 2011 – Cabinet 18th October 2011 |

Risk Assessment Appendix 1

| The risk | | | Original risk score (impact x likelihood) | | | Managing risk | | | | | |
|--------------|--|---------------|---|---|---|---------------|---------|---|------------------|-----------------------------|-------------------------------|
| Risk ref. | Risk description | Risk Owner | Date raised | I | L | Score | Control | Action | Deadline | Responsible officer | Transferred to risk register |
| 1. | Unable to take corrective action in respect of reduced income streams. | Cabinet | June 2010 | 3 | 6 | 18 | Reduce | In preparing the revised budget for 2011/12, SLT to consider the options for offsetting reduced income streams by analysing and reducing the level of expenditure across the Council. | December 2011 | SLT | Corporate Risk Register |
| 2. | Requirement to fund projected overspend from General Balances would result in General Balances falling below the minimum range of £1.5m to £2m set by the Chief Finance Officer. | Cabinet | June 2010 | 3 | 2 | 6 | Reduce | In preparing the revised budget for 2011/12 a balanced budget has been delivered, which does not require a contribution from general balances. | December 2011 | Chief Finance Officer | Corporate Risk Register |

Guidance

Types of risks could include the following:

- Potential reputation risks from the decision in terms of bad publicity, impact on the community or on partners;
- Financial risks associated with the decision;
- Political risks that the decision might not have cross-party support;
- Environmental risks associated with the decision;
- Potential adverse equality impacts from the decision;
- Capacity risks in terms of the ability of the organisation to ensure the effective delivery of the decision
- Legal risks arising from the decision

Remember to highlight risks which may impact on the strategy and actions which are being followed to deliver the objectives, so that members can identify the need to review objectives, options and decisions on a timely basis should these risks arise.

Risk ref

If the risk is already recorded, note either the corporate risk register or TEN reference

Risk Description

Please use "If xx happens then xx will be the consequence" (cause and effect). For example "If the council's business continuity planning does not deliver effective responses to the predicted flu pandemic then council services will be significantly impacted."

Risk owner

Please identify the lead officer who has identified the risk and will be responsible for it.

Risk score

Impact on a scale from 1 to 4 multiplied by likelihood on a scale from 1 to 6. Please see risk scorecard for more information on how to score a risk

Control

Either: Reduce / Accept / Transfer to 3rd party / Close

Action

There are usually things the council can do to reduce either the likelihood or impact of the risk. Controls may already be in place, such as budget monitoring or new controls or actions may also be needed.

Responsible officer

Please identify the lead officer who will be responsible for the action to control the risk. For further guidance, please refer to the <u>risk management policy</u>

Transferred to risk register

Please ensure that the risk is transferred to a live risk register. This could be a team, divisional or corporate risk register depending on the nature of the risk and what level of objective it is impacting on

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Council Tax and Business Rates Collection Rates 2011 - 2012

Business Rates 2011/2012

| Current Year Charges - 2011/2012 | 011/2012 | | | | |
|----------------------------------|--|---------------------|----------------------|-------------------------------|---|
| | % Collected | October 2011 Target | 2011/2012 Target | Revised 2011/2012 Target | Comments |
| Period | As at 31.10.11 | As at 31.10.11 | As at 31.03.12 | As at 31.03.12 | |
| | 73.14% | 73.00% | 98.80% | NA | The current year collection rate is higher than the target for the end of October and higher than at the same time last year. This is a good achievement in the current |
| Comparison with 2010/2011 | As at 31.10.10 | | % Collected 31.03.11 | Top Quartile | economic climate and although the position can fluctuate through the year we are optimistic that we can achieve the year end target of 98.80% |
| | 72.98% | | 98.71% | N/A | |
| | | | | | |
| Previous Years Charges | Previous Years Charges Outstanding in Current Year (2011/2012) | 11/2012) | | | |
| | Previous Year Debts Outstanding | October 2011 Target | 2011/2012 Target | Revised 2011/2012 Target | Comments |
| Period | As at 31.10.11 | As at 31.10.11 | As at 31.03.12 | As at 31.03.12 | |
| | £381,087 | £410,000 | £260,000 | NA | The arrears outstanding are less than the target and less than at the same time last year. We are monitoring the position closely and working with any businesses |
| Comparison with 2010/2011 | As at 31.10.10 | | Amount o/s 31.03.11 | Top Quartile | having difficulty in paying but at the moment we are optimistic that we can achieve the year end target of £260,000. |
| | £439,402 | | £282,559 | N/A | |
| Council Tax 2011/2012 | | | | | |
| Current Year Charges - 2011/2012 | 011/2012 | | | | |
| | % Collected | October 2011 Target | 2011/2012 Target | Revised 2011/2012 Target | Comments |
| Period | As at 31.10.11 | As at 31.10.11 | As at 31.03.12 | As at 31.03.12 | |
| | 67.19% | 67.15% | 98.21% | ΑN | The current year collection rate is slightly higher than the target and higher than at the same time last year. This is a good achievement in the current economic climate. We are continuing to monitor collection levels and are working closely with |
| Comparison with 2010/2010 | As at 31.10.10 | | % Collected 31.03.11 | Top Quartile | tax payers having difficulty in paying but we are optimistic that we will achieve our |
| | 67.12% | | 98.19% | N/A | |
| Previous Years Charges | Provious Years Charnes Outstanding in Current Year (2011/2012) | 11/2012) | | | |
| | Provious Year Bobbs Outstanding | Octobor 2044 Target | 2044 (2042 Tarast | +0220 T C 1004 12040 D C 1000 | on manage |
| Period | As at 31.10.11 | As at 31.10.11 | As at 31.03.12 | As at 31.03.12 | Callantino |
| | £1,078,772 | £1,050,000 | £755,000 | NA | The arrears are slightly higher than the target and also higher than at the same time last year. Again, we are monitoring the position closely and are working with |
| Comparison with 2010/2010 | As at 31.10.10 | | Amount o/s 31.03.11 | Top Quartile | council tax payers who are struggling to pay, but at the moment remain optimistic that we can achieve the year end target of £755,000. |
| | £1,028,959 | | £751,099 | N/A | |
| | | | | | |

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Sundry Debtor Invoices Outstanding 2011-12

Sundry Debt 2011/12

| | Target | As at 31.10.11 | Performance has improved from 12% at the end of August 2011. | Work is ongoing to try to reduce the number of invoices outstanding for more than one month. |
|-----------------------------------|---|----------------|--|--|
| | re r | | Fe | Le |
| | % of invoices outstanding more than one month | As at 31.10.11 | 3.7% | 68.5% |
| | nvoices outstanding more than a month (Exc Instalment Invoices) | | £130,389 | £95,213 |
| | Invoices out than (Exc Instalr | As at 31.10.11 | 92 | 301 |
| | r Invoices iding | .10.11 | £1,494,805 | £134,270 |
| | Current Year Invoices Outstanding | As at 31.10.11 | 1,777 | 439 |
| Current Year Invoices - 2011/2012 | ar Invoices - 2011/2012 Current Year Invoices Raised | | £5,847,257 | 868'5223 |
| Year Invoice | Current Ye Rai | As at 31.10.11 | 5,937 | 1,272 |
| Current | | Period | General Fund Invoices | HRA Invoices |

| Pa | ge 53 | | | L |
|---|---------------------------------------|----------------|---|--|
| | Comments | | The team are on track to achieve the year end target. | Additional work is needed to target o/s old year debts within the HRA. |
| | 2011/2012 Yearend Target | As at 31.10.11 | £60,000 | £170,000 |
| | | | | |
| | | | | |
| | | | | |
| | | | | |
| 2011/12 | October 2011 Target | As at 31.10.11 | £200,000 | £250,000 |
| Itstanding in 2 | Previous Year Invoices Outstanding | As at 31.10.11 | £163,195 | £272,938 |
| r Invoices Ou | Previous Y Outst | As at 3 | 171 | 1,052 |
| Previous Year Invoices Outstanding in 2011/12 | | Period | General Fund Invoices | HRA Invoices |

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Agenda Item 11

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Cheltenham Borough Council Cabinet – 13th December 2011

General Fund Revenue and Capital - Revised Budget 2011/12 and Interim Budget Proposals 2012/13 for Consultation

| Accountable member | Cabinet Member for Community Development and Finance, John Webster |
|--------------------------------|---|
| Accountable officer | Director of Resources (Section 151 Officer), Mark Sheldon |
| Accountable scrutiny committee | All scrutiny committees |
| Ward(s) affected | All |
| Key Decision | Yes |
| Executive summary | This report summarises the revised budget for 2011/12 and the Cabinet's interim budget proposals for 2012/13 for consultation. |
| Recommendations | 1. Note the revised budget for 2011/12. |
| | Approve the interim budget proposals for consultation including a proposed council tax for the services provided by Cheltenham Borough Council of £187.12 for the year 2012/13 (a 0% increase based on a Band D property). |
| | 3. Approve the growth proposals, including one off initiatives at Appendix 3 and use of New Homes Bonus as indicated in paragraph 5.3. |
| | 4. Approve the proposed capital programme at Appendix 6, as outlined in Section 9. |
| | 5. Delegate authority to the Director Resources, in consultation with the Cabinet Member for Community Development and Finance, to determine and approve any additional material that may be needed to support the presentation of the interim budget proposals for consultation. |
| | 6. Seek consultation responses by 14 th January 2012. |

| Financial implications | As contained in the report and appendices. |
|------------------------|---|
| | Contact officer: Mark Sheldon. |
| | E-mail: <u>mark.sheldon@cheltenham.gov.uk</u> |
| | Tel no: 01242 264123 |

| Legal implications | As this report proposes an interim budget for consultation purposes, there are no specific legal implications at this stage. Contact officer: Peter Lewis E-mail: peter.lewis@tewkesbury.gov.uk Tel no: 01684 272012 |
|---|---|
| HR implications (including learning and organisational development) | In the spirit of building on our positive industrial relations environment, the recognised trade unions received a budget briefing at a Joint Consultative Committee on 24 November 2011. The interim budget proposals (Appendix 4) details the savings generated from a number of restructures that have already taken place this year. Dialogue with the recognised trade unions will continue in order to ensure that the potential impact on employees are kept to a minimum and in doing so help to avoid the need for any compulsory redundancies. The Council's policies on managing change and consultation regarding any redundancies will be followed. On going, it is important that capacity is carefully monitored and managed in respect of any reductions on FTE and reduced income streams. Contact officer: Julie McCarthy E-mail: julie.mccarthy@cheltenham.gov.uk Tel no: 01242 264355 |
| Key risks | As outlined in Appendix 1 |
| Corporate and community plan Implications | The aim of the interim budget proposals is to direct resources towards the key priorities identified in the Council's Corporate Business Plan whilst recognising the reduction in government funding. |
| Environmental and climate change implications | The draft budget contains a number of proposals for improving the local environment, as set out in this report. |

1. Background

1.1 In accordance with the Council's Budget and Policy Framework Rules, which is part of the Council's constitution, the Cabinet is required to prepare interim budget proposals for the financial year ahead and consult on it's proposals for no less than four weeks prior to finalising recommendations for the Council to consider in February 2012. This report sets out the interim proposals for 2012/13.

2. 2011/12 Revised Budget

2.1 The budget monitoring report to the end of August 2011, considered by Cabinet on 18th October 2011, identified a potential projected overspend of £476k for the current year, 2011/12. In response, the Senior Leadership Team implemented a freeze on all unspent supplies and services budgets which included leasing costs for the purchase of new vehicles and equipment. As a result of the action taken, the revised budget for 2011/12, which includes projected savings in employee related and supplies and services budgets, is now projected to have managed the projected overspend to zero.

3. Finance Settlement

3.1 The Government's comprehensive spending review (CSR10) in 2010 determined the level of funding for the whole of the public sector for the period 2011/12 to 2012/13. The following table summarises the updated headline figures for the level of Government support to the Council released on 7th February 2011.

| | 2010/11 £m | 2011/12 £m | 2011/12 £m | 2012/13 £m |
|--|------------|------------|------------|------------|
| | | | adjusted | |
| Revenue Support Grant | 1.118 | 1.440 | 1.440 | |
| Cheltenham's share of Redistributed Business Rates | 7.701 | 4.658 | 4.658 | |
| Formula Grant | 8.819 | 6.098 | 6.098 | 5.518 |
| less formula grant adjustment e.g. concessionary fares | (1.631) | - | (0.046) | |
| Adjusted formula grant | 7.188 | 6.098 | 6.052 | 5.518 |
| Actual cash (decrease) over previous year | | (1.090) | | (0.534) |
| % cash cut | | (15.16%) | | (8.82%) |

- 3.2 In the coalition Government's comprehensive spending review in October 2010, the Chancellor of the Exchequer announced that councils would receive a cut in government support of 7.1% in each of the next 4 years, a total of 28.4%. This was broadly in line with the assumptions for a reduction in government support modelled in the council's Medium Term Financial Strategy (MTFS) although the council anticipated some front loading and planned for a 10.7% cut in 2011/12.
- 3.3 The actual settlement was very different. The council received a cash reduction in government

support (revenue support grant plus share of redistributed non domestic rates) of £1.090m, a cut of 15.16% in 2011/12 followed by a further projected cash cut of £534k (8.82%) in 2012/13. Cumulatively, this equates to a 23.23% cut over 2 years. Funding levels for the following 2 years i.e. 2014/15 and 2015/16, have yet to be announced but it is likely that they will continue to impact on the council's finances detrimentally.

4. The Cabinet's general approach to the 2012/13 budget

- 4.1 The Cabinet's budget strategy for 2012/13, approved at a meeting on 18th October 2011, included an estimate of £824k for the 2012/13 budget gap i.e. the financial gap between what the Council needs to spend to maintain services (including pay and price inflation) and the funding available assuming a 9.57% cut in government support. A technical change to the provisional 2012/13 settlement was made on 7th February 2011, which provided an additional £45k in government support which represents a revised cash reduction of 8.82%.
- 4.2 The final assessment of the budget gap for 2012/13, based on the detailed budget preparation undertaken over recent months and the provisional financial settlement is £972k which takes into account, structural shortfalls within the 2011/12 base budget such as car parking income and green waste sales.
- 4.3 In November 2011, the Chancellor of the Exchequer announced that the Government intends to make funding available to help councils freeze their council tax in 2012/13. Unlike for 2011/12, the council tax freeze grant for 2012/13 will involve a single one-off payment and this will not be built into the baseline (i.e. no further grant payments will be made over the Spending Review period). Whilst the Cabinet are proposing to take up the Governments offer to freeze council tax at 2011/12 levels it recognises that this will put additional pressure on the 2013/14 budget as this decision will add circa £200k to the funding gap.
- **4.4** In preparing the interim budget proposals, the Cabinet and officers have made the following assumptions:
- Prepared a standstill budget projection under a general philosophy of no growth in levels of service with the exception of Taxi Marshall's, tree maintenance and license costs for 'Huddle', costing £44k annually, which have now been built into the base budget. The Taxi Marshall's service had previously been funded from the Licensing Equalisation Reserve which is no longer sustainable.
- Provided for inflation for contractual, statutory, and health and safety purposes at an appropriate inflation rate where proven.
- Not budgeted for pay inflation for 2012/13.
- Increased income budgets based on an average increase in fees and charges of 2.5% with the exception of property rents which have not been inflated but are now set in line with rent projections based on property leases. The Cabinet intend to freeze car park charges and hire charges for its entertainment's venues at current year's levels which have been shown as growth within the interim budget proposals.
- Assessed the impact of prevailing interest rates on the investment portfolio, the position in respect of Icelandic banks and the impact of HRA self-financing, the implications of which have been considered by the Treasury Management Panel.
- Allowed for a council tax freeze, in line with the coalition Government's request, on the basis that it will be funded though a specific grant for one year only.

- **4.5** The key aims in developing the approach to the budget were to:
 - Protect frontline services, as far as possible
 - Continue to develop longer term plans for efficiencies over the period of the MTFS including increasing emphasis on shared services and commissioning services.
- 4.6 Once again, there has been considerable activity during the course of the year to develop this longer term strategy for closing the funding gap. The Cabinet have worked with officers to develop the 'Bridging the Gap (BtG)' programme using the BtG group supported by the Senior Leadership team. The Cabinet's interim budget proposals for closing the budget gap in 2012/13, the result of this work, are detailed in Appendix 4, split into:
 - Decisions already made by council and therefore built into the base budget, totalling £254k.
 - Proposals yet to be agreed by council which are not built into the base budget, totalling £862k which includes a contribution from New Homes Bonus (NHB) of £250k.
- 4.7 The Cabinet and SLT have been anticipating having to make significant savings and have been actively managing vacancies and staffing levels in order to minimise the impact of service reviews, system's thinking and savings initiatives and cuts. As a result, the reduction in staffing numbers (4.9 full time equivalents) outlined in the budget proposals have been achieved at minimal cost to the taxpayer.

5. Service growth

- 5.1 The Cabinet's initial approach was that, given the difficult financial situation, there should be no growth in services which has an impact on revenue expenditure except where there is a statutory requirement or a compelling business case for an 'invest to save' scheme. The growth identified in the budget proposals supported by Cabinet meets these criteria and reflect the need to invest in business processes, infrastructure and schemes which support the BtG programme.
- 5.2 The New Homes Bonus (NHB) scheme was designed to address the disincentive within the local government finance system for local areas to welcome growth. The scheme is designed to provide local authorities with the means to mitigate the strain the increased population causes whilst promoting a more positive attitude to growth and creating an environment in which new housing is more readily accepted. Whilst funding is not ring-fenced for a specific purpose, it is designed to allow the 'benefits of growth to be returned to local communities'.
- 5.3 An assessment of projected allocations for NHB based on housing commitments to 2022/23 allows for £250k to be built into the 2012/13 base budget which is sustainable over the period of the MTFS. This leaves a further £324k allocation of NHB in 2012/13 which the Cabinet aspires to fund the following one-off investment and an aspiration to take a similar approach in future years.
 - A further £50k towards addressing youth work issues that the County can no longer fund in the way that it traditionally did.
 - £142k for small environmental works to tackle environmental issues costing up to a maximum of £15k.
 - £142k towards a Promoting Cheltenham fund to support events, projects and initiatives that will stimulate economic and business growth in Cheltenham.
- **5.4** The full list of proposals for growth, including one off initiatives, is included in Appendix 3.

6. Treasury Management

- 6.1 Appendix 2 summarises the budget estimates for interest and investment income activity taking into account the following changes, considered by the Treasury Management Panel, at its meeting on 21st November 2011.
- 6.2 Security of capital remains the Council's main investment objective. The solvency issues surrounding Europe in addition to the downgrades of some UK banks has meant the Council has scaled back its lending list, and will start to repay temporary debt with maturing investments rather than re-invest. For 2012/13 interest payable will reduce by £10,600 and interest receivable will reduce by £127,400. Interest rates are expected to remain at low levels for the foreseeable future. Interest payable to the HRA for reserves and balances held within the Council's overall balances will reduce by £32,500.
- 6.3 The government are going ahead with changes which will have a major impact on the way the Housing Revenue Account (HRA) is financed from April 2012. One of the changes is the methodology for splitting the current loans the council has and charging the coupon rate of a loan instead of a weighted average rate to the HRA loans. This has resulted in an additional £232,200 of borrowing costs being transferred to the HRA.
- As a result, the net impact on the 2012/13 budget is an increase in net treasury income of £147,900.
- 6.5 The council has been actively pursuing the deposits from the three Icelandic owned banks, Glitnir, Landsbanki and Kaupthing Singer and Friedlander (KSF). Recently the Icelandic Supreme Court upheld the District Court decision that the test cases involving Local Authority deposits with Landsbanki and Glitnir banks as having priority creditor status. This means that local authority deposits will be at the front of the queue in getting the deposits back. Although the council is awaiting ratification of the court decision on non-test cases, it is expected that the council will receive back 98% of the Landsbanki deposits and 100% of the Glitnir deposits. So far 63p in the pound has been received from KSF and future total distributions should be in the range of 79p to 86p in the pound.
- This has enabled the council to reduce its Minimum Revenue Provision (MRP), as an element of the capital direction received in 2009 is no longer required, which will save the council £155,000. This has been built into the base budget projection for 2012/13.

7. Medium Term Financial Strategy (MTFS)

7.1 The MTFS identified a funding gap for the period 2012/13 – 2016/17 of £2.5m. The MTFS projection will be reassessed to include the latest view of financial implications of more recent developments including any information in respect of future funding levels for the Cabinet's final budget proposals in February 2012.

8. Reserves

8.1 Further work on reserves will be undertaken prior to the presentation of the final budget in February 2012, including the Civic Pride, ICT and Property Maintenance reserves.

9. Capital Programme

9.1 The proposed capital programme for the period 2012/13 to 2016/17 is at Appendix 6.

9.2 The programme includes provisional sums for infrastructure investment to be funded from the Civic Pride reserve. The council may well be concluding the sale of the Midwinter site, North Place and Portland Street car parks during 2012/13. A shopping list of infrastructure investment across the town is being developed for approval.

10. Property Maintenance Programmes

10.1 The budget proposals include a proposal to defer the increase in annual contribution of £200k to the planned maintenance reserve by a further year, in response to the severe settlement position. In line with the budget working group's suggestions to Cabinet, the planned maintenance programme will be reviewed by the Asset Management Working Group prior to the final budget preparation in February 2012.

11. Reasons for recommendations

11.1 As outlined in the report.

12. Alternative options considered

12.1 The Cabinet have considered many alternatives in arriving at the interim budget proposals. Opposition groups will be able to suggest alternative budget proposals for consideration by council in February 2012.

13. Consultation and feedback

- 13.1 The formal budget consultation on the detailed interim budget proposals will be over the period 14th December 2011 to 13th January 2012. The Cabinet will seek to ensure that the opportunity to have input into the budget consultation process is publicised to the widest possible audience. During the consultation period, interested parties including businesses, tenants, residents, staff and trade unions will be encouraged to comment on the initial budget proposals. They will be asked to identify, as far as possible, how alternative proposals complement the Council's Business Plan and Community Plan and how they can be financed. The Overview and Scrutiny Committees will be invited to review the interim budget proposals in the meetings scheduled for January 2012 and any comments will be fed back to the Cabinet.
- 13.2 Whilst the Cabinet will be as flexible as possible, it is unlikely that any comments received after the consultation period can be properly assessed to consider their full implications and to be built into the budget. Accordingly, if alternative budget proposals are to come forward, this should happen as early as possible.
- 13.3 All comments relating to the initial budget proposals should be returned to the Head of Financial Services by the end of the consultation period for consideration by the Cabinet in preparing their final budget proposals. Consultation questionnaires will be available in key locations and for completion on line via the council's website. Comments can be e-mailed to moneymatters@cheltenham.gov.uk.

14. Performance management – monitoring and review

14.1 The scale of budget cuts will require significant work to deliver within the agreed timescales and there is a danger that it diverts management time from delivery of services to delivery of cuts.

There are regular progress meetings to monitor the delivery of savings and this will need to be

matched with performance against the corporate strategy action plan to ensure that resources are used to best effect and prioritised.

14.2 The delivery of the savings workstreams included in the interim budget proposals, if approved by full council will be monitoired via the BtG group.

| Report author | Paul Jones, Head of Financial Services |
|------------------------|---|
| | Tel. 01242 775154; |
| | e-mail address paul.jones@cheltenham.gov.uk |
| Appendices | 1. Risk Assessment |
| | Summary net budget requirement |
| | 3. Growth |
| | 4. Savings / additional income |
| | 5. Projection of reserves |
| | 6. Capital programme |
| Background information | Provisional Finance settlement 2012/13 |
| | 2. MTFS 2011/12 – 2016/17 |

| The ris | k | | | | | sk score ikelihood) | Managin | g risk | | | |
|--------------|---|-------------------|------------------------|---|---|------------------------|---------|--|--|---|------------------------------|
| Risk ref. | Risk description | Risk Owner | Date raised | Ì | L | Score | Control | Action | Deadline | Responsible officer | Transferred to risk register |
| 1.01 | If the council is unable to come up with long term solutions which bridge the gap in the medium term financial strategy then it will find it increasingly difficult to prepare budgets year on year without making unplanned cuts in service provision. | Mark Sheldon | 15 December 2010 | 3 | 3 | 9 | R | The council has agreed a commissioning approach and the MTFS identifies a number of longer term solutions. The council will need to be mindful of capacity to deliver the savings programme | Dec 2012 | Mark Sheldon | |
| 1.02 | If the robustness of the income proposals is not sound then there is a risk that the income identified within the budget will not materialise during the course of the year. | Mark Sheldon | 15 December 2010 | 3 | 3 | 9 | R | Robust forecasting is used to prepare the budget looking back on previous income targets and collection, and forecasts take into account the current economic situation. Professional judgement used on the deliverability of income targets. Once budget approved, regular monitoring of income targets will identify any issues and any corrective action which need to be taken and will be reported through the budget monitoring reports. | Ongoing during course of year | Mark Sheldon | |
| 1.03 | If when developing a longer term strategy to meet the MTFS, the council does not make the public aware of its financial position and clearly articulates why it is | Jane Griffiths | 15 December 2010 | 3 | 3 | 9 | R | As part of the development of BtG programme there will need to be a clear communication strategy. In adopting a | Dec 2012 | Communications team to support the BTG programme | |

| | making changes to service delivery then there may be confusion as to what services are being provided and customer satisfaction may decrease. | | | | | | | commissioning culture then it will be basing its decisions on customer needs and requirements and this should help address satisfaction levels. | | | |
|------|--|-----------------|------------------------|---|---|---|---|---|--|--|---------|
| 1.04 | There is a reliance on shared services delivering savings. If these savings do not materialise or shared service projects do not proceed as anticipated then other savings will need to be found to meet the MTFS projections. | Pat Pratley | 15 December 2010 | 3 | 3 | 9 | R | All shared services are operated under prince 2 principles, with clear business case and risk logs are maintained for the shared service projects and regularly reviewed | Ongoing during course of year | Pat Pratley | |
| 1.05 | In the past the council has used in year savings to support one off growth to fund new initiatives or unpredicted expenditure. It is unlikely that moving forward over the life of the MTFS there will be such savings and if new initiatives or unpredicted expenditure arises then the dependency on the General Reserve will intensify. | Mark Sheldon | 15 December 2010 | 3 | 3 | 9 | R | Future realignment of reserves may be required in order to increase the General Reserve. | Dec 2012 | Mark Sheldon (working with SLT and Cabinet) | Page 64 |
| 1.06 | If the council does not carefully manage its commissioning of services then it may not have the flexibility to make additional savings required by the MTFS in future years and a greater burden of savings may fall on the retained organisation | Mark Sheldon | 15 December 2010 | 3 | 3 | 9 | R | Contracts, SLAs and other shared service agreements will need to be drafted and negotiated to ensure that there is sufficient flexibility with regards to budget requirements | Ongoing | AD Commissioning | |

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NET GENERAL FUND BUDGET 2011/12 REVISED AND 2012/13

| GROUP Projected cost of 'standstill' level of service | 2011/12 ORIGINAL £ | 2011/12 REVISED £ | 2012/13 ORIGINAL £ |
|---|--------------------------|-------------------------|--------------------------|
| Commissioning | 2,942,800 | 2,853,300 | 2,864,200 |
| Built Environment | 1,166,850 | 1,262,166 | 839,700 |
| Wellbeing & Culture | 4,672,200 | 4,550,250 | 4,607,850 |
| Resources | 1,340,650 | 1,558,950 | 1,708,350 |
| Operations | 4,793,500 | 4,740,800 | 4,820,400 |
| Strategic Directors | (16,450) | (1,450) | (8,550) |
| Programmed Maintenance (Revenue) | 482,100 | 588,400 | 770,000 |
| Business Change | 734,800 | 1,016,900 | 591,325 |
| Savings from vacancies | (480,000) | (69,650) | (480,000) |
| Bad debt provision | 40,000 | 40,000 | 40,000 |
| · | 15,676,450 | 16,539,666 | 15,753,275 |
| | | | |
| Capital Charges | (2,097,600) | 534,600 | (1,913,300) |
| Interest and Investment Income | 521,800 | 597,200 | 373,900 |
| Use of balances and reserves | 173,643 | (2,925,674) | 408,498 |
| Proposed Growth recurring - Appendix 3 | | | 149,600 |
| Savings / Additional income identified - Appendix 4 | | | (861,600) |
| LAA Performance Reward Grant | | (180,424) | |
| New Homes Bonus | | (290,275) | |
| Specific Grant in lieu of council tax freeze 2011/12 | (197,000) | (197,800) | (197,800) |
| Specific Grant in lieu of council tax freeze 2012/13 | 44.077.000 | 44.077.000 | (199,000) |
| NET BUDGET | 14,077,293 | 14,077,293 | 13,513,573 |
| Deduct: | | | |
| Revenue Support Grant | (1,439,927) | (1,439,927) | (5,518,459) |
| National Non-Domestic Rate | (4,658,405) | (4,658,405) | 0 |
| Collection Fund Contribution | (59,500) | (59,500) | (34,000) |
| | (6,157,832) | (6,157,832) | (5,552,459) |
| | | | |
| NET SPEND FUNDED BY TAX | 7,919,461 | 7,919,461 | 7,961,114 |
| Band 'D' Tax | £187.12 | £187.12 | £187.12 £0.00 |
| Increase per annum | | | |
| Increase per week % Rise | | | £0.00 0.0% |

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| Ref | Division | Project Name | Description | Re | Revenue Costs | 6 | Cal | Capital Costs | |
|-----|------------------------------|--|---|---------|---------------|---------|---------|---------------|---------|
| | | • | - | 2012/13 | 2013/14 | 2014/15 | 2012/13 | 2013/14 | 2014/15 |
| | | | | £ | £ | 3 | £ | 3 | 3 |
| | | | | | | | | | |
| | SUPPORTED GROWTH (RECURRING) | ECURRING) | | | | | | | |
| | | Public Protection - Taxi | To continue the service of providing taxi marshalls in the town centre to maintain safety in the nightime | 1 0 0 0 | 1,000 | 11 | | | |
| - | vvelibeing & Culture | Marshalls | economy. | 000,71 | 17,000 | 000,71 | | | |
| | | | Huddle is a "cloud" based application that enables | | | | | | |
| | | | team members within partnership projects to work | | | | | | |
| | | | collaboratively and snare documents. Funding is required to establish a base biidget for licence | | | | | | |
| 7 | Resources | IT Infrastructure | costs. | 7,000 | 7,000 | 7,000 | | | |
| က | Built Environment | Trees Budget | Additional annual tree maintenance budget. | 20,000 | 20,000 | 20,000 | | | |
| | | | To not increase the lettings fee income in line with | | | | | | |
| | | | inflation, to keep the fees and charges competitive | | | | | | |
| 4 | Wellbeing & Culture | Town Hall and Pump Room Lettings income | and reflective of the current economic climate. | 11.700 | 11.700 | 11.700 | | | |
| | 6 | S | To not increase car parking income charges in line | | | | | | F |
| | | | with inflation, to reflect the current downturn in car | | | | | | •a |
| 2 | Built Environment | Car Parking income | | 93,900 | 93,900 | 93,900 | | | ge |
| | | | | 149,600 | 149,600 | 149,600 | • | • | ₽' |
| | SUPPORTED GROWTH (F) | SUPPORTED GROWTH (FUNDED FROM CIVIC PRIDE RESERVE) | ESERVE) | | | | | | 6 |
| 9 | Built Environment | Civic Pride | CBC contribution to East Promenade repaving by GCC, plus street furniture costs | | | | 145 000 | | 7 |
| | | | CBC contribution to West Promenade repaying by | | | | | | |
| 7 | Built Environment | Civic Pride | GCC. | | | | | 100,000 | |
| 8 | Built Environment | Civic Pride | Upgrade of Promenade pedestrianised area including remodelling of tree pits, providing seating, re-pointing existing Yorkstone. | | | | 100,000 | | |
| 6 | Built Environment | Civic Pride | Remodelling of Sherborne Place Car Park into a Green car park for short stay bus use. | | | | 100,000 | | |
| 10 | Built Environment | Civic Pride | Scheme for St.Mary's churchyard | | | | 50,000 | | |
| 7 | Built Environment | Civic Pride | Public Space Designer | 35.000 | 35.000 | | | | |
| | | | | 35,000 | 35,000 | • | 395,000 | 100,000 | |

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| Ref | Ref Division | Project Name | Description | Re | Revenue Costs | S. | Car | Capital Costs | |
|----------|-----------------------|---|--|---------|---------------|---------|---------|---------------|---------|
| | | | | 2012/13 | 2013/14 | 2014/15 | 2012/13 | 2013/14 | 2014/15 |
| | | | | 3 | £ | 3 | 3 | 4 | ÷ |
| | | | | | | | | | |
| | SUPPORTED GROWTH (F | SUPPORTED GROWTH (FUNDED FROM CAPITAL RESERVE) | .RVE) | | | | | | |
| | | | Upgrade of Microsoft Office required as version | | | | | | |
| | | | currently used is an end of life product and no | | | | | | |
| 12 | Resources | IT Infrastructure | longer supported by Microsoft. | | | | 120,000 | | |
| | | | Upgrade of Civica system to ensure PCI | | | | | | |
| 13 | Resources | IT Infrastructure | compliancy. | | | | | 56,200 | |
| | | | Improvements to Grosvenor Terrace Car Park | | | | | | |
| | | | including making a Green car park, improving | | | | | | |
| | | | linkages to the High Street, improved sustainability - | | | | | | |
| 14 | Built Environment | Civic Pride | rainwater harvesting, PV cells etc. | | | | 150,000 | | |
| | | | | - | - | | 270,000 | 56,200 | |
| | SUPPORTED GROWTH (F | SUPPORTED GROWTH (FUNDED FROM PROPERTY R&R RESERVE) | R RESERVE) | | | | | | |
| , r | | ;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;; | | 000 | | | | | Pa |
| <u>ဂ</u> | Programme Maintenance | Carbon Reduction | Evaporation system in ICT Server Room | 13,000 | | | | | ιģ |
| 7 | Occupation occupance | noiso Dod octoo | Now I ED and lights at 1 picuro | 000 | | | | | je 68 |
| 2 | T | Cal DOI! INFORMATION! | INEW LED DOU IIGIIIS at LEISUIE | 20,00 | | | | | 3 |
| | | | | 23.000 | • | • | • | • | • |

APPENDIX 4

| SAVINGS / ADDITIONAL INCOM | ш |
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| | 2012-13 | Built into | Not built into | | | |
|--|--------------------------------|-----------------------------|-----------------------------|--------------------------------|--|---|
| | Savings / Addnl Income £ | Base Budget 2012/13 £ | Base Budget 2012/13 £ | FTE FTE Losses 2011/12 2012/13 | Indicative equality / diversity impact at draft budget stage | Service / Risk Implications |
| CORPORATE | | | | | _ | |
| TRESTRUCTURE OF ADMINISTRATION SUPPORT FOR SENIOR LEADERSHIP TEAM | 15,000 | 0 | 15,000 | 1.0 | No specific equality impacts identified as part of this proposal any staffing reacquaisation will follow agreed procedures, including consultation with affected staff and Trade Unions to ensure fairness throughout the process. | There may be additional pressure on SLT to undertake more administration, diverting valuable time from more critical work. |
| COMMISSIONING | | | | | | |
| 2 REVIEW OF CORPORATE COMMUNICATIONS | 20,000 | | 20,000 | 1.0 | | It will be important to ensure that the public have the right level of information to access services. |
| 3 ONE LEGAL REORGANISATION | 20,000 | 0 | 20,000 | | No specific equality impacts identified as part of this proposal - any is staffing erorganisation will follow agreed procedures, including consultation with affected staff and Trade Unions to ensure fairness throughout the process. | None identified. |
| HUMAN RESOURCES | | | | | | |
| 4 CORPORATE TRAINING - INCREASED USE OF LMS LEARNING GATEWAY | 2,000 | 0 | 2,000 | | None identified. | Will need to watch capacity if developing bespoke e-learning. |
| 5 REMOVE ESSENTIALREGULAR CAR USER STATUS | 62,100 | 0 | 62,100 | | None identified. | Have not been able to reach agreement with TUs at present, may need to introduce new arrangement separately (individual sign up to new approach). Preparing briefing note for SLT, intrader update, will offer 121s. May be reduced performance from reduced allowance. |
| OPERATIONS | | | | | | |
| 6 ESTABLISHMENT OF LOCAL AUTHORITY JOINT WASTE COMPANY WITH COTSWOLD DISTRICT COUNCIL | 83,000 | 0 | 83,000 | | None identified. | |
| 7 ESTABLISHMENT OF LOCAL AUTHORITY JOINT WASTE COMPANY WITH COTSWOLD DISTRICT COUNCIL - ROLE OF CLIENT OFFICER FOR LAC | -30,000 | 0 | -30,000 | | None identified. | |
| HEALTH AND WELL BEING | | | | | | |
| 8 INCREASE COST OF HALL HIRE FOR WEDDINGS AT THE PITTVILLE PUMP ROOMS increase in cost of weddings by £225 from £1,900 to £2,125. | 5,000 | 5,000 | 0 | | None identified. | |
| 9 * EVERYMAN THEATRE PHASED GRANT REDUCTION (OVER 6 YEARS) Phased reduction in grant over 6 years resulting from the renegotiation of lease and support for the grant aplication of £250k towards theatre refurbishment costs and loan application for £1m (total £30k over 6 years) | 5,000 | 5,000 | O | | The grant reduction may impact on the Everyman's ability to provide outreach work which is particularly valued by community groups; the everyman has focused recently on work with BME communities. Director of Wellbeing & Culture to keep an overview of equality impacts. | |
| 10 * REDUCTION IN GRANT FUNDING TO PERFORMING ARTS SOCIETY | 10,800 | 10,800 | 0 | | The grant reduction may impact on the financial sustainability of the Festival of Performing Arts which provides performance opportunities for children and young people. Director of Wellbeing & Culture to keep an overview of equality impacts. | |
| 11 * REVIEW OF ALLOTMENTS SERVICE - ABOVE INFLATION INCREASE IN CHARGES TO COVER COST OF SERVICE | 25,000 | 0 | 25,000 | | The increase in charges for allotments may impact on the ability of some individuals to afford their allotments. Director of Wellbeing & Culture to keep an overview on the equality impact of this proposal. | |
| 12 ADDITIONAL INCOME FROM NEW ALLOTMENT PLOTS | 7,000 | 0 | 7,000 | | As above. | |
| 13 LEISURE & CULTURE COMMISSIONING EXERCISE 13a - Price increases to some services at 1.5% above inflationary increase (subject to market conditions) | 14,000 | 0 | 14,000 | | The price increases may impact on the ability of some customers to access leisure@. Director of Wellbeing & Culture to keep an overview on the equality impact of this proposal. | |
| 13b - Income from a concession scheme run with the University of Gloucestershire. "Universal" is designed to encourage student activity via the purchase of memberships and other services across the year. | 15,000 | 0 | 15,000 | | None identified. | |
| 13c - Restructuring Leisure@ housekeeping and customer services teams | 45,000 | 45,000 | 0 | | None identified. | |
| 13d - Increased number & volume of children's activity sessions e.g birthday parties, drop in sessions. | 3,000 | 0 | 3,000 | | al for additional facilities for children and young | |
| 13e - Income from the University of Gloucestershire using Leisure@ to provide the hall facilities needed to deliver its PE teacher training. | 3,000 | 0 | 3,000 | | entified. | Full value offset against possible loss of other business in the hall hires area in particular. |
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| | 2012-13 Savings / Addnl Income £ | Built into Base Budget 2012/13 | Not built into Base Budget 2012/13 £ | FTE Losses L 2011/12 2 | FTE Losses 2012/13 Inc | Indicative equality / diversity impact at draft budget stage | Service / Risk Implications |
|--|---|--------------------------------------|---|------------------------------|--|--|---|
| 14 BOX OFFICE BOOKING FEE INCREASE & RESTRUCTURE | 48,000 | o | 48,000 | | The equation of the control of the c | The proposal will lead to a small increase in the cost of purchasing takets from the Town Halb booking office therefore no definiential equality impacts have been identified at this stage. Any staffing reorganisation will follow agreed procedures, including consultation with affected staff and Trade Unions to ensure fairness throughout the process. | |
| RESOURCES IS SOURCING STRATEGY - REVENUES & BENEFITS | | | | | ഥ | This is a large project which will have significant impacts on staff | There is less resource to deal with any future additional demands on |
| | 109,100 | 109,100 | 0 | 2.9 | as wt | | the service resulting from the move to universal credit. |
| 16 FLEXIBLE RETIREMENT OF CUSTODIAN | 5,000 | 0 | 5,000 | | 0.4 and | No specfic equality impacts identified as part of this proposal - any saffing perogranisation will follow agreed procedures, including consultation with affected staff and Trade Unions to ensure fairness throughout the process. | There will be a reduced pool of staff to call on to maintain the out of hours opening times for the Municipal Offices. |
| 17 RENEGOTIATION OF REGENT ARCADE LEASE (Cabinet approved on 26th July 2011) | 75,000 | 75,000 | 0 | | ž | None identified. | None |
| 18 BUILD NEW HOMES BONUS INCOME INTO BASE BUDGET | 250,000 | 0 | 250,000 | | ž | None identified. | There may be less money available to fund one off projects previously funded from this income stream. |
| 19 DEFERRED INCREASED CONTRIBUTION TO PROPERTY REPAIRS & RENEWALS RESERVE | 200,000 | 0 | 200,000 | | ž | None identified. | The annual programme of maintenance may have to be reduced in line with a reduced budget which could lead to a deterioration in the upkeep of the councils buildings and the towns infrastructure. |
| 20 RESTRUCTURE IN REVENUES DEPARTMENT (INCLUDING RETIREMENT) | 15,000 | 0 | 15,000 | | No 0.5 col | No specific equality impacts identified as part of this proposal any saffing programsation will follow agreed procedures, including toonsultation with affected staff and Trade Unions to ensure fairness throughout the process. | There is less resource to deal with any future additional demands on the service resulting from the move to universal credit. |
| BUILT ENVIRONMENT | | | | | | | |
| 21 MERGING ON STREET AND OFF STREET PARKING TEAMS | 10,000 | О | 10,000 | 0.1 | ž tš S | " | There is a risk that if the council were to lose the current civil parking enforcement service provided on street on behalf of GCC, there would be significant financial implications in terms of support service and accommodation costs which would need to be established. |
| 22 MERGER OF STRATEGIC LAND USE AND HOUSING ENABLING FUNCTIONS | 14,500 | 0 | 14,500 | 2.0 | st. Co | No specific equality impacts identified as part of this proposal - any staffing regrapatisation will follow agreed procedures, including consultation with affected staff and Trade Unions to ensure fairness throughout the process. | A reduction in staffing capacity may make it difficult to deal with work volumes if there is an upturn in the number of applications. This situation will be kept under review. |
| | 4,000 | 4,000 | 0 | | žą | None identified; the funding reduction was agreed last year and has been built into their current 3 year agreements. | Risks from reducing this funding support have been mitigated through dialogue with the affected organisations and phasing of the grant reductions over two years. |
| 24 REORGANISATION OF ECONOMIC DEVELOPMENT | 25,000 | 0 | 25,000 | | Sta 1.0 col | No specfic equality impacts identified as part of this proposal - any staffing reorganisation will follow agreed procedures, including consultation with affected staff and Trade Unions to ensure fairness throughout the process. | Whilst there will be a reduction in initiatives providing direct financial support to individual businesses, the council's strategic approach will focus on activities aimed at fostering the conditions within which businesses have the best chance of success. |
| 25 RESTRUCTURE OF BUILT ENVIRONMENT DIVISION | 25,000 | 0 | 25,000 | | 1.0 sta | No specific equality impacts identified as part of this proposal - any staffing reorganisation will follow agreed procedures, including consultation with affected staff and Trade Unions to ensure fairness it roughout the process. | There will be a reduction in strategic housing capacity which is likely to have some impact on the council's ability to confribute to parmership working in areas such as the supporting people programme. |
| 28 SINGLE ADVICE CONTRACT RE-TENDER | 25,000 | 0 | 25,000 | | St ₈ | This is a large procurement exercise which need to be subject to a stand alone equality impact assessment. | No significant risks to the authority have been identified. |
| 27 CHARGE FOR DISCRETIONARY ADVICE IN RELATION TO LISTED BUILDINGS AND OTHER HERITAGE ASSETS | 5,000 | 0 | 5,000 | | ac | The price increases may impact on the ability of some customers to access this service. | If the council charges for this service, there is an increased risk that the owners of listed buildings and other heritage assets may undertake works without seeking the appropriate advice and consents. |
| TOTALS | 1,115,500 | 253,900 | 861,600 | 6.7 | 4.9 | | |

 * As previously agreed by cabinet/council after discussion with the relevant organisations.

| | | | | | | | | | | | | | | | | | | | | I | Ρ | a | ge | , | 7 | 1 | | | |
|---|--------------------|---|----------------------------------|-----------------------------------|---|--|--------------------------------|---|--|--|---|--|--------------------------------|---|--|---|--|--|---------------------------|---|----------------------------------|-----------------------------------|--|-----------------------------|---|--------------------------------------|---|--------------------------------------|----------------------------------|
| 31/3/13 | сы | (10,647.00) | (178,373.38) | (14,200.00) | (148,700.00) | (626.27) | 0.00 | (7,361.00) | (21,052.86) | (88,024.83) | (17,400.00) | | (164,183.52) | (122,000.00) | (17,066.11) | 00.00 | (29.18) | | (121,371.44) | (116,085.24) | (234,580.36) | (19,350.00) | (168,197.60) (1,449,248.79) | | (185,629.37) | (15,000.00) | (30,000.00) | (47,364.70) | (345,529.12) (623,523.19) |
| 2012/13 budget and | 41 | | | | | | | | | | | | | | | | | | | | | | 430,000.00 | | | | | | 223,000.00 |
| 2012/13 Movement Canital | 3 | | | | | | | | | | | | | 1,416,000.00 | | | | | | | | | | | | | | | 131,000.00 |
| 2012/13 Movement | 3 | | (100,000.00) | | | | | 15,000.00 | 10,000.00 | (7,500.00) | | | 50,000.00 | | | | | | | | | | 226,900.00 | | 39,000.00 | | | 6,300.00 | (108,000.00) |
| 31/3/12 | ij | (10,647.00) | (78,373.38) | (14,200.00) | (148,700.00) | (626.27) | 00.00 | (22,361.00) | (31,052.86) | (80,524.83) | (17,400.00) | | (214,183.52) | (1,538,000.00) | (17,066.11) | 00.00 | (29.18) | | (121,371.44) | (116,085.24) | (234,580.36) | (19,350.00) | (3,489,648.79) | | (224,629.37) | (15,000.00) | (30,000.00) | (53,664.70) | (591,529.12) (914,823.19) |
| 2011/12 Movement Capital | 3 | | | | | | | | | | | | | 584,000.00 | | | | | | | | | l | | | | | | 524,000.00 |
| 2011/12 Movement | 3 | 3,600.00 | (20,000.00) | | | | | | 45,000.00 | 24,500.00 | | | 133,910.00 | (122,000.00) | 11,000.00 | | 11,700.00 | | 38,600.00 | | | | 258,100.00 | | 39,000.00 | | | 79,400.00 | (89,600.00) |
| 31/3/11 | Ġ | (14,247.00) | (28,373.38) | (14,200.00) | (148,700.00) | (626.27) | 0.00 | (22,361.00) | (76,052.86) | (105,024.83) | (17,400.00) | | (348,093.52) | (2,000,000.00) | (28,066.11) | 00:00 | (11,729.18) | | (159,971.44) | (116,085.24) | (234,580.36) | (19,350.00) | (1,083,197.60) (4,428,058.79) | | (263,629.37) | (15,000.00) | (30,000.00) | (133,064.70) | (1,025,929.12) (1,467,623.19) |
| ICH 2013 Purpose of Reserve | | To fund implementation of Single Status | To fund future pension liability | To fund future economic studies | To fund cost of IBS license paid up front | Keep Cheltenham Tidy campaign - scheme contributions | Long-term grave maintenance | To fund future arts facilities/activity | To fund future economic / cultural development | To fund cyclical housing stock condition surveys | Twinning towns civic visits to Cheltenham | To fund future flood resilience work, delegated to the Flood | working group for allocation | | Insurance reserve for stolen jewellery | Accumulated profits held for Museum shop improvements | Accumulated profits held for TIC shop improvements | To fund risk management initiatives / excess / premium | increases | Purchase of vehicles and equipment | To fund Joint Core Strategy | To fund set-up costs of One Legal | To pump prime civic pride initiative / match funding | | Developer contributions to fund maintenance | County highways - insurance excesses | Replacement fund to cover software releases | Replacement fund | 20 year maintenance fund |
| PROJECTION OF RESERVES TO 31ST MARCH 2013 | EARMARKED RESERVES | Other BR01 Single Status Reserve | BR02 Pension Reserve | BR04 Economic Development Reserve | BR05 IBS License Reserve | BR06 Keep Cheltenham Tidy Reserve | BR08 Grave Maintenance Reserve | BR09 Cultural Development Reserve | BR10 LABGI Reserve | BR12 House Survey Reserve | BR13 Twinning Reserve | | BR14 Flood Alleviation Reserve | BR15 Art Gallery & Museum Development Reserve | BR25 Pump Room Insurance Reserve | BR26 Museum Shop Reserve | BR27 TIC Shop Reserve | | BR30 GF Insurance Reserve | BR42 Vehicle Leasing Equalisation Reserve | BR45 Joint Core Strategy Reserve | BR54 Legal Staff Reserve | BR58 Civic Pride | Repairs & Renewals Reserves | BR52 Commuted Maintenance Reserve | BR78 Highways Insurance Reserve | BR83 Council Tax/Benefits IT Reserve | BR88 I.T. Repairs & Renewals Reserve | BR89 Planned Maintenance Reserve |

| | | | | | | | | P | ag | e 72 | | |
|--|--------------------|--|---|--|--|--|---|--|--------------------------|---|--|----------------------------|
| 31/3/13 | ક્ર | 0.00 (41,455.60) | (38,955.09) | (11,355.00) | (287,594.76) | 0.00 (379,390.45) | 0.00 | (532,476.15) (535,192.68) (1,067,668.83) | (3,519,831.26) | (2,069,048.03) | (5,588,879.29) | 2,681,502.00 |
| 2012/13 budget and one off growth | 띪 | | | | | | | 270,000.00 | | | 923,000.00 | |
| 2012/13 Movement Capital | £ | | | | | | | 620,000.00 | | | 2,167,000.00 | |
| 2012/13 Movement Revenue | сų | 39,100.00 | | | | 72,700.00 | | (700,000.00) | | 48,002.00 | (408,498.00) | |
| 31/3/12 | сы | (80,555.60) | (38,955.09) | (11,355.00) | (287,594.76) | (72,700.00) (491,190.45) | 0.00 | (532,476.15) (725,192.68) (1,257,668.83) | (6,153,331.26) | (2,117,050.03) (2,117,050.03) | (8,270,381.29) | 5,441,374.00 |
| 2011/12 Movement Capital | 3 | | | | | l | | 370,000.00 928,300.00 | 1 1 | 109,400.00 | 2,515,700.00 | |
| 2011/12 Movement Revenue | ъ | 39,100.00 | | 17,000.00 | 2,500,000.00 | (61,200.00) | 351,200.00 | (751,693.00) | | 393,057.00 | 2,925,674.00 | |
| 31/3/11 | ¢1 | (119,655.60) | (38,955.09) | (28,355.00) | (2,787,594.76) | (11,500.00) | (351,200.00) | (902,476.15) (901,799.68) (1,804,275.83) | (11,092,248.26) | (2,619,507.03) | (13,711,755.29) | |
| MARCH 2013 Purpose of Reserve | | Cushion impact of fluctuating activity levels | Funding for one off apeals cost in excess of revenue budget | Past income surpluses to cushion impact of revised legislation To cover any additional losses arising in the value of Icelandic deposits and/or to reduce the borrowing arising from the | capitalisation of the losses Fund cyclical cost of local plan inquiry | Fund cyclical cost of local elections | Approved budget carry forwards | To fund Housing General Fund capital expenditure To fund General Fund capital expenditure | RVES | General balance | ID BALANCES | |
| PROJECTION OF RESERVES TO 31ST MARCH 2013 Putpo | EARMARKED RESERVES | Equalisation Reserves BR63 Rent Allowances Equalisation | BR64 Planning Appeals Equalisation | BR65 Licensing Fees Equalisation | BR66 Interest Equalisation BR72 Local Plan Equalisation | BR76 Elections/Electoral Reg. Equalisation | Reserves for commitments BR91 Old Year Creditor Rsve - RR | CAPITAL BR77 Capital Reserve - GF Housing BR92 Capital Reserve - GF | TOTAL EARMARKED RESERVES | GENERAL FUND BALANCE BS01 General Balance - RR | TOTAL GENERAL FUND RESERVES AND BALANCES | Projected Annual Reduction |

GENERAL FUND CAPITAL PROGRAMME

| Code | Fund | Scheme | Scheme Description | Original | Payments | Budget | Revised | Budget | Budget | Budget | Budget | Budget |
|---------|------|--|---|-----------|----------|--------------------|-----------|-----------|----------|---------|---------|---------|
| | | | | Cost | 31/03/11 | agreed 27/06/11 | 2011/12 | \$172102 | 41 /6102 | 2014/13 | 91/6107 | 71/9107 |
| | | | | 3 | 3 | £ | £ | 3 | 3 | 3 | 3 | ε |
| | | RESOURCES | | | | | | | | | | |
| | | Property Services | | | | | | | | | | |
| Various | C/R | Programmed Maintenance | New cremators | | | 655,000 | 524,000 | 131,000 | | | | |
| | _ | Financial Services | | | | | | | | | | |
| GCERP | υ | GO ERP | Development of ERP system within the GO Partnership | 421,700 | 212,309 | 209,400 | 209,400 | | | | | |
| DC4002 | υ | Gloucestershire Airport | Contribution towards the redevelopment project - £1.2m loan | | | 1,200,000 | 0 | 1,200,000 | | | | |
| | _ | ICT | | | | | | | | | | |
| DC3211 | O | Working Flexibly | Deliver council services at a time and place which suit the customer. Implementation of Citrix environment to deliver business aplications to the home / remote users desktop | | | 35,300 | 35,300 | | | | | |
| DC3213 | υ | Storage Area Network | Storage for the council's data in a secure, expandable and robust environment | 155,000 | 142,297 | 12,700 | 12,700 | | | | | |
| DC4003 | υ | Telephony switch upgrade | Upgrade of operating system, voice system and contacts centre with the benefit of future-proofing the council's system and adding flexibility. | 70,300 | | 70,300 | 70,300 | | | | | |
| | | WELLBEING & CULTURE Parks & Gardens | | | | | | | | | | |
| LC6001 | Ø | S.106 Play area refurbishment | Developer Contributions | | | 76,500 | 54,000 | 900,000 | 20,000 | 900'09 | 50,000 | 50,000 |
| 9009OT | U | Play Area Enhancement | Ongoing programme of maintenance and refurbishment of play areas to ensure they improve and meet safety standards | | | 80,000 | 80,000 | 80,000 | 80,000 | 80,000 | 80,000 | 80,000 |
| LC6011 | ۵ | Pittville Park Boathouse | Enhancements to Pittville Park including the Boathouse bridge funded from Severn Trent Water Community Fund awarded following the floods in 2007. | | | 72,000 | 72,000 | | | | | |
| LC6015 | ۵ | Leckhampton Hill dry stone wall | Match funded with Natural England to construct dry stone walling on Leckhampton Hill sit of special scientific interest (SSSI) | 620,000 | 677,363 | 0 | 0 | | | | | |
| | _ | Cemetery & Crematorium | | | | | | | | | | |
| LC6022 | _ | Burial Chapel | Invest to save scheme to convert burial chapel to handle cremations. | 110,000 | 99,829 | 10,100 | 10,100 | | | | | |
| | _ | Cultural Services | | | | | | | | | | |
| LC4006 | RVP | Art Gallery & Museum Development Scheme | Council's commitment to new scheme as agreed by Council 20th July 2008 | | | 1,000,000 | 2,030,000 | 4,270,000 | | | | |
| LC4007 | υ | Everyman Theatre | Contribution towards the redevelopment project - £1m loan and £250k grant | 1,250,000 | | 1,250,000 | 1,250,000 | | | | | |
| EC0006 | U | Community Safety CCTV/Town Centre initiative | Expansion of on street CCTV in the town centre to increase safety and secure the environment | | | 50,000 | 20,000 | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 |
| | | | | | | | | | | | | |

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GENERAL FUND CAPITAL PROGRAMME

| | | | | | | | | Pa | ge | 74 | 1 | | | | |
|--|----|-------------------|---|--|---|--|---|--|---|--|---|---|---|---|---|
| 2016/17 | £ | | 50,000 | | | 000,000 | 26,000 | | | | | | | | 200,000 |
| 2015/16 | 3 | | 50,000 | | | 000'009 | 26,000 | | | | | | | | 200,000 |
| 2014/15 | 3 | | 20,000 | | | 000'009 | 26,000 | | | | | | | | 200,000 |
| 2013/14 | £ | | 50,000 | | | 600,000 | 26,000 | | | | 90,000 | | | | 200,000 |
| 2012/13 | £ | | 50,000 | 120,000 | | 000,009 | 26,000 | | | | 000'09 | | | 2,900,000 | 270,000 |
| Budget 2011/12 | G. | | 14,800 | 130,000 | 7,700 | 600,000 | 26,000 | | 324,400 | | 90,000 | 270,000 | 130,000 | 1,790,000 | |
| 2011/12 agreed 27/06/11 | £ | | 104,800 | 250,000 | 7,700 | 000,000 | 26,000 | | 324,400 | | 60,000 | 345,000 | 55,000 | 1,790,000 | |
| to 31/03/11 | £ | | | | 51,993 | | | | | | | | | | |
| Scheme Cost | 3 | | | | 60,000 | | | | 1 | | | | | | |
| Scheme Description | | | Additional CCTV in order to improve shopping areas and reduce fear of crime | The upgrade of the car park management technology at selected sites such as Regent Arcade is essential as the existing management systems and hardware have now reached the end of their life cycle. | Re-jointing works required to improve safety and appearance of the core commercial area | Mandatory Grant for the provision of building work, equipment or modifying a dwelling to restore or enable independent living, privacy, confidence and dignity for individuals and their families. | Used mostly where essential repairs (health and safety) are identified to enable the DFG work to proceed (e.g. electrical works). | Anew form of assistance available under the council's Housing Renewal Policy 2003-06 | A new form of assistance available under the council's Housing Renewal Policy 2003-06 | Grants provided under the Housing Grants, Construction and Regeneration Act 1996 | A Gloucestershire-wide project to promote home energy efficiency. particularly targeted at those with health problems | Expenditure in support of enabling the provision of new affordable housing in partnership with registered Social Landords and the Housing Corporation Transformational immovements to nrivate households in St Paul's to assist | them in raising the standard of their dwellings in line with new build council housing stock. | Expenditure in support of enabling the provision of new affordable housing in partnership with Cheltenham Borough Homes | |
| e la | | BUILT ENVIRONMENT | Integrated Transport CCTV in Car Parks | Car park management technology | Re-jointing High Street/Promenade pedestrianised area | Housing Disabled Facilities Grants | Adaptation Support Grant | Health & Safety Grant / Loans | Vacant Property Grant | Renovation Grants | Wam & Well | Housing Enabling | Housing Enabling | Housing Enabling | INTERIM BUDGET PROPOSALS FUTURE CAPITAL PROGRAMME: |
| | | | O | O | O | 908/0 | O | PSDH | PSDH | PSDH | CAA/C | S/S | c/s | C/S | |
| e code | | | EC0033 | EC0060 | EC0051 | HC7440 | HC7445 | HC7400 | HC7405 | HC7410 | HC7455 | HC9200 | НС9200 | HC9200 | |

GENERAL FUND CAPITAL PROGRAMME

| Code | Fund | Scheme | Scheme Description | Original Scheme | Payments to | Budget 2011/12 | Revised Budget | Budget 2012/13 | Budget 2013/14 | Budget 2014/15 | Budget 2015/16 | Budget 2016/17 |
|---------|------|-----------------------------------|---|--------------------|----------------|--------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
| | | | | cost | 31/03/11 | agreeu 27/06/11 | 20 1/1 12 | | | | | |
| | | | | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 |
| | | CAPITAL SCHEMES - RECLASSIFIED AS | | | | | | | | | | |
| | | REVENUE | | | | | | | | | | |
| DC.1066 | C | l and & Property presale costs | Property & Legal costs associated with the proposed Midwinter Development and | | | | | | | | | |
| 3 |) | | | | | | | | | | | |
| | | | Allotment Enhancements - new toilets, path surfacing, fencing, signage, | | | | | | | | | |
| LC6005 | O | Allotments | and other improvements to infra-structure. | 353,100 | 342,843 | 10,200 | 10,200 | | | | | |
| | | | | | | | | | | | | |
| EC0054 | O | Depot Rationalisation | Costs associated with incorporating Tewkesbury Borough Council within the Depot site at Swindon Road | 300,000 | 272,780 | 27,200 | 27,200 | | | | | |
| | | | | | | | | | | | | |
| | | TOTAL CAPITAL PROGRAMME | | | | 8,321,600 | 7,788,100 | 9,807,000 | 1,116,000 | 1,056,000 | 1,056,000 | 1,056,000 |
| | | | | | | | | | | | | |

SCG Specified Capital Grant (DFG)
LAA LAA Performance Reward Grant
P Partnership Funding
PSDH Private Sector Decent Homes Grant
HLF Heritage Lottery Funding
HRA Housing Revenue Account Contribution
R Property Planned Maintenance Reserve
R AG&M Development Reserve
S Developer Contributions \$106
C General Balances
C HRA Capital Receipts
C GF Capital Receipts
C HIP Capital Receipts
C HIP Capital Reserve
C Prudential Borrowing
C GF Capital Reserve

Funded by: G Government Grants

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50,000

50,000

50,000

50,000

131,000

306,000 768,000 728,000 100,000 524,000 54,000 1100,000 54,000 120,000

1,000,000

100,000 655,000 76,500

306,000

306,000

306,000

306,000

306,000 60,000 2,854,000

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700,000

700,000

700,000

700,000

9,807,000 4,100,000

370,000

1,330,300

8,321,600

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Cheltenham Borough Council Cabinet – 13th December 2011

Housing Revenue Account - Revised Budget 2011/12 and Interim Budget Proposals 2012/13 for Consultation

| Accountable member | Cabinet Member for Community Development and Finance, John Webster |
|--------------------------------|---|
| Accountable officer | Director of Resources (Section 151 Officer), Mark Sheldon |
| Accountable scrutiny committee | Social and Community |
| Ward(s) affected | All |
| Key Decision | Yes |
| Executive summary | This report summarises the Housing Revenue Account (HRA) revised budget for 2011/12 and the Cabinet's interim budget proposals for 2012/13 for consultation. |
| Recommendations | 1. Note the revised HRA budget for 2011/12. |
| | 2. Approve the interim HRA budget proposals for consultation including a proposed average rent increase of 6.43% (applied in accordance with rent restructuring guidelines) and increases in other rents and charges as detailed at Appendix 5. |
| | 3. Approve the proposed HRA capital programme at Appendix 6. |
| | 4. Delegate authority to the Director Resources, in consultation with the Cabinet Member for Community Development and Finance, to determine and approve any additional material that may be needed to support the presentation of the interim budget proposals for consultation. |
| | 5. Seek consultation responses by 26 th January 2012. |

| Financial implications | As contained in the report and appendices. |
|------------------------|---|
| | Contact officer: Mark Sheldon. |
| | E-mail: <u>mark.sheldon@cheltenham.gov.uk</u> |
| | Tel no: 01242 264123 |

| Legal implications | As this report proposes an interim budget for consultation purposes, there are no specific legal implications at this stage. Contact officer: Peter Lewis E-mail: peter.lewis@tewkesbury.gov.uk Tel no: 01684 272012 |
|---|---|
| | 1 GI 110. V 1007 21 20 12 |
| HR implications | No direct HR implications arising from this report. |
| (including learning and organisational | Contact officer: Julie McCarthy |
| development) | E-mail: julie.mccarthy@cheltenham.gov.uk |
| | Tel no: 01242 264355 |
| Key risks | As outlined in Appendix 1 |
| Corporate and community plan Implications | The aim of the interim budget proposals is to direct resources towards the key priorities identified in the Council's Corporate Business Plan. |
| Environmental and climate change implications | The draft budget contains proposals for improving the local environment particularly in addressing the issue of energy reduction in Council owned dwellings |

1 Background

- 1.1 The Council's Constitution requires that the Cabinet prepare an interim budget for consultation before it makes recommendations to full Council in February 2012. The Cabinet is then required to draw up its firm budget proposals having regard to the responses it has received during the consultation period, and its report to Council in February 2012 should reflect the Cabinet's response to such comments.
- 1.2 It should be noted that the draft budget proposals are based on draft determinations from the Department for Communities and Local Government (DCLG) which will not be finalised until January 2012.
- 1.3 The budget proposals for 2012/13 recognise the scrapping of the current HRA subsidy system and the introduction of a new self financing regime for local authority housing. The Cabinet have approved for consultation the first draft of a new 30 year HRA business plan which identifies the impact of this fundamental change. The plan anticipates significant additional resources arising from the implementation of self financing. The Cabinet have approved a strategy to use these resources to finance a programme of new build, further improvements to existing stock and additional support services for tenants. A final draft of the plan will be presented for approval in February following the completion of consultation and the confirmation of DCLG proposals.

2. 2011/12 Revised Budget

2.1 The revised budget at Appendix 2 shows a reduction in deficit of £130,900 compared to the original estimate. Balances held in reserve were increased by an additional £684,200 following the 2010/11 outturn and the revised deficit for the year of £961,400 will leave a figure of £2,711,800 at 31st March 2012 (previously £1,896,700). This increase in reserves reflects

£325,100 of additional resources and a further £490,000 which arises from deferred capital expenditure which will be required in 2012/13.

2.2 Significant variations have been identified in budget monitoring reports and are summarised below:-

| Budget Heading | Change in resources |
|---|---------------------|
| | £'000 |
| Reduction in revenue contributions required to fund capital programme | 139 |
| Reduction in interest payable (change in interest rates) | 48 |
| Increase in HRA subsidy payable (change in interest rates) | -66 |
| Additional interest receivable (impact of higher reserves) | 19 |
| Other net | -9 |
| | |
| Net Reduction in Deficit | 131 |

3. 2012/13 Budget

- 3.1 The Government published a series of draft determinations on 21st November 2011 which will enable the introduction of self financing from 1st April 2012. These included:-
 - a final review of notional rent and expenditure allowances to produce baseline figures for the valuation and debt settlement
 - a revised valuation model which uses the baseline data as uplifted for self financing calculations
 - a debt settlement for each authority to leave the subsidy system and the subsequent HRA borrowing cap
- **3.1.1** The draft HRA business plan anticipated a debt settlement of £38.4m for Cheltenham on the basis of previous DCLG projections, a higher than expected rent increase in April 2012 and a contingency for an adverse review of subsidy allowances. However, the draft determinations show that the south west region has again been treated favourably in the annual review and the settlement figure is reduced to £27.9m. This is very welcome news which will increase the level of additional resources arising from self financing.
- **3.1.2** The baseline determination for 2012/13 shows an increase in guideline rent of 7.5% for Cheltenham. Government social rent policy uses the retail price index in the preceding September plus 0.5% to uplift the formula rent for the following financial year. In September 2011 this was 5.6% so formula rents will be increased by 6.1% for 2012/13.

Rent restructuring, which will bring convergence between local authorities and housing associations, is still timetabled to complete in 2015/16. For Cheltenham tenants this will result in an average rent increase of 6.43% from April 2012 as illustrated by Appendices 4 and 5. This significant increase will be of concern to our tenants already facing other inflationary pressures in the economy but is effectively imposed on us by Government and has been assumed by them in both stock valuation and debt settlement calculations.

3.1.3 The draft determination also includes increases in the baseline management, maintenance and major repair allowances which partly offset the increase in guideline rent. The changes proposed to individual elements are shown below:-

| Element of Subsidy | % change |
|-------------------------|----------|
| Management Allowance | +1.9% |
| Maintenance Allowance | +5.8% |
| Major Repairs Allowance | +4.9% |
| Guideline Rent Income | +7.5% |

3.1.3 The baseline figures for allowances are uplifted to reflect perceived under-funding before being used in a 30 year net present value model of notional income and expenditure. This produces a valuation of the stock for each authority which forms the basis of the debt settlement.

Cheltenham's allowances have been increased by an overall average of 17.94%, including a substantial increase in the major repairs allowance of 39%. The valuation is £53.3m which, after deducting the current notional debt of £25.4m, produces the debt settlement of £27.9m. The valuation figure of £53.3m will also be the HRA borrowing cap – this compares to actual HRA borrowing after settlement of £46.6m giving initial borrowing headroom of £6.7m.

3.2 Significant changes to the HRA in 2012/13 as compared to the revised estimates for 2011/12 are itemised in the table below. These reflect the saving of the annual subsidy payment partly offset by additional debt charges from the settlement. Although the charge for depreciation increases, this will in turn reduce the need for revenue contributions to finance capital expenditure. The net impact is an increase in resources of £2,120,500 producing a surplus of £1,159,100 for the year and increasing revenue reserves to £3,870,900 at 31st March 2013.

| Budget Heading | Change in |
|--|-----------|
| | resources |
| | £'000 |
| HRA subsidy (system scrapped) | 3,278 |
| Revenue contributions to capital (now covered by MRA increase) | 1,448 |
| Increase in rents | 1,058 |
| Savings in reactive & cyclical repairs (service review by CBH) | 108 |
| | |
| Interest payable (additional costs of debt settlement) | -1,535 |
| Depreciation of dwellings (based on uplifted major repairs | -1,886 |
| allowance) | |
| Supporting people funding (end of contract) | -150 |
| Increase in CBH management fee (including growth proposals) | -184 |
| Interest receivable (lower interest rates) | -52 |
| | |
| Other (net) | 36 |
| | |
| Net increase | 2,121 |

- 3.3 Key assumptions used for the draft budget are:-
 - Interest payable is based on an estimated rate of 4.5% on new borrowing for the settlement payment of £27.9m. The Government have confirmed that Councils will have access to a discounted Public Works Loan Board rate for these payments. Advice is being sought from Arling Close on the most effective debt management strategy.

- Current supporting people contracts expire on 31st March 2012. Options for the continuation of the service are being evaluated but at present the draft budget assumes loss of all income.
- The Government has announced intent to stimulate Right to Buy sales by increasing discounts available to tenants. The detailed proposals have not yet been published so it is not possible to forecast the potential impact. Stock estimates used in the budget assume 5 sales in 2012/13 based on existing trends.
- Support service recharges to the HRA are kept at 2011/12 levels pending further review.
- **3.4** For some years the Council has maintained a Housing Repairs Account (Appendix 3) which aims to smooth out the peaks and troughs of demand related maintenance expenditure by keeping a separate earmarked reserve. The introduction of self financing reduces the need for such an account and it is recommended that it is closed at 31st March 2012. Maintenance expenditure will then be charged direct to the HRA.
- 3.5 The Government has confirmed that the depreciation charge in the HRA will continue to provide a resource to finance capital expenditure through the major repairs reserve (Appendix 3). Councils can use the uplifted major repairs allowance from the self financing valuation as a proxy for the level of depreciation for a period of up to five years, whilst preparing for the introduction of component accounting in accordance with accounting standards.
- 3.6 Appendix 4 gives details of the progress in rent restructuring to date and projects rent increases forward to the current convergence date of 2015/16 using an estimated RPI of 2.75% per annum.
- 3.7 Appendix 5 details the proposed average rent for 2012/13 with recommended charges for other services. Gas charges for communal heating schemes will be increased by 10% to reflect anticipated fuel increases and there will be a 20% increase towards the cost of the electric fuelled scheme at Cumming Court. This report contains proposals to reduce energy usage consumption in the stock which will help tenants facing rising fuel prices (see paragraph 4.2 below). Provision has been included for a 3% increase in garage rents to reflect both inflation and fund a significant improvement programme in garage sites.
- **3.8** Estimates of service charge income assume an increase of 7.7% for communal power and 2.1% for grounds maintenance. Cleaning costs will be reduced by 5% following service efficiencies offered by CBH.

4. Cheltenham Borough Homes (CBH)

- **4.1** The draft budget includes provision for the management fees and other charges payable to CBH. The company has submitted its own detailed budget and fee proposal for 2012/13.
- **4.2** CBH has identified three areas of service development for 2012/13 which align with the draft HRA business plan strategy. The growth bids are:-
 - Enhanced safer estates service (£80,000)
 - Project to identify and evaluate fuel reduction proposals (£40,000)
 - Improvements in health and safety management, particularly fire, asbestos and legionella (£40,000)
 - Additional arrears officer to help with financial exclusion and debt management thus mitigating anticipated increases in arrears from benefit reform (£30,000)

Total bids amount to £190,000 but are largely offset within the HRA by net CBH savings of £134,700 in base fee proposals.

4.3 CBH draft budgets for 2012/13 show a breakeven position whilst reducing base fees and charges to the Council from 2011/12 levels. The HRA management fee for 2012/13 shows a saving of

£18,800 when compared to the planning estimate for the year and the fee for managing the capital programme is kept cash frozen. The overall cost of reactive repairs to the stock is reduced by £81,600 following a comprehensive review of the maintenance operation. This has produced savings of £167,600 which have been partly offset by the increased price and usage of materials. The cost of delivering the estate cleaning contract has also been reduced by £34,300 through service efficiencies.

4.4 The fee submission for the main areas of activity is shown below and compared with 2011/12.

| | 2011/12 (Revised) | 2012/13 |
|---------------------------|----------------------|-----------|
| | £ | £ |
| Management Fee | | |
| -base | 4,330,200 | 4,324,500 |
| -growth bids | | 190,000 |
| | | |
| Revenue & Capital Repairs | 2,414,200 | 2,332,600 |
| | | |
| Management of Capital | 405,000 | 405,000 |
| Programme | | |
| Block Cleaning Service | 310,700 | 276,400 |
| | | |
| Total | 7,460,100 | 7,528,500 |

5. HRA Capital Programme

- The revised programme for 2011/12 and proposals for 2012/13 are shown at Appendix 6, together with a more detailed schedule of improvement and repair works at Appendix 7.
- 5.2 The revised estimates for the current year reflect changes identified in budget monitoring reports. Estimated spend in year will increase from £4,828,000 to £4,989,000 primarily due to rescheduling of works on the transformational improvements in St Pauls and the neighbourhood scheme for Hobart House.
- 5.3 The strategy in the HRA business plan seeks a balance of future expenditure on both new build and further improvements to existing stock. CBH is currently evaluating options for a new build programme and a report will be produced early next year. A project to evaluate fuel reduction proposals will also enable targeted capital expenditure plans. Both the increased level of HRA reserves and the availability of borrowing headroom will give the Council significant scope to finance these initiatives.
- 5.4 The 2012/13 programme reflects the need to spend identified in the stock condition database and includes provision for works delayed in the current year. This will retain all stock to decency standard and provide further neighbourhood improvements through external works.

6. Areas of Further Work

- **6.1** This provisional budget is based on draft Government determinations which are subject to consultation.
- There may also be further adjustments to support service and accommodation recharges to both CBH and the Housing Revenue Account (HRA).

7. Consultation process

- 7.1 The Council is proposing to consult on these budget proposals during the period to 26th January 2012. This extended period will allow the CBH to respond at their Board meeting on 25th January 2012. The results from this consultation will be fed back to the Cabinet and taken into account in the formulation of the final budget proposals.
- 7.2 As part of the interim consultation process the Cabinet's proposals will be included on the Council's web site, made available at the Municipal Offices, Area Offices and publicised through the local press. All interested parties will be encouraged to respond.
- 7.3 In preparing the consultation document it may be helpful to provide supplementary information, for instance relating to the main changes in the budget. It is therefore recommended that the Cabinet Member (Finance) be given delegated authority to approve any supplementary information for consultation.

| Report author | Bob Dagger, Strategic Financial Advisor, Cheltenham Borough Homes | | | | | | |
|------------------------|---|--|--|--|--|--|--|
| | Tel. 01242 264225; | | | | | | |
| | e-mail address bob.dagger@cheltborohomes.org | | | | | | |
| Appendices | 1. Risk Assessment | | | | | | |
| | 2 HRA Operating Account | | | | | | |
| | 3 Housing Repairs Account and Major Repairs Reserve | | | | | | |
| | 4 Rent Restructuring | | | | | | |
| | 5 HRA – Rents and Charges | | | | | | |
| | 6 HRA Capital programme (Summary) | | | | | | |
| | 7 HRA Capital Programme (Detail) | | | | | | |
| Background information | Government determinations for HRA Self Financing published 21 st November 2011 | | | | | | |
| | | | | | | | |

| The risk | | | | | | sk score likelihood) | Managing risk | | | | |
|--------------|---|-------------------|------------------|---|---|-------------------------|---------------|--|----------|--|------------------------------|
| Risk ref. | Risk description | Risk Owner | Date raised | ì | L | Score | Control | Action | Deadline | Responsible officer | Transferred to risk register |
| 1.01 | If the increases in rent are not fully explained to tenants (particulary those who are not in receipt of full benefit) then there is a risk that + there will be an increase in tenant discontent | Jane Griffiths | December 2011 | 3 | 4 | 12 | R | Need to explain to tenants that increases are in line with Government Policy. Need to make sure tenants are aware of benefit take-up rights. CBH have requested an additional arrears officer and already have a financial inclusion officer who will support tenants. | Mar 2012 | CBH through Management Agreement | |
| 1.02 | The increase in rents and the current economic situation may result in an increase in the the level of rent arrears | Jane Griffiths | December 2011 | 3 | 4 | 12 | R | Current economic conditions are placing additional pressures on tenants and the Government 's benefit reforms in 2013 will significantly increase this risk . CBH have requested additional resources to mitigate the impact through its financial inclusion policy | Mar 2013 | CBH through management agreement | |
| 1.03 | If supporting people contracts due to end in March 2012 are not renewed this could impact on service delivery | Jane Griffiths | December 2011 | 2 | 5 | 10 | R | An evaluation of alternative service and funding options is in progress. The draft budget currently assumes contract income of £150,000 is not replaced | Mar 2012 | CBH through management agreement | |
| 1.04 | If void rent loss is higher than estimated this will impact on the budget | Jane Griffiths | December 2011 | 3 | 2 | 6 | R | Demand for social housing remains high with significant | Mar 2013 | CBH through management agreement | |

| | | | | | | | | waiting list. Current void levels are low and CBH is achieving high performance on re-letting time. Quality of accommodation needs to be maintained and changes in tenancy termination rates monitored | | | |
|------|--|-------------------|------------------|---|---|----|---|---|----------|--|--|
| 1.05 | If the demand for reactive repairs increases this could impact on the budget and/or service delivery | Jane Griffiths | December 2011 | 4 | 3 | 12 | R | Maintain robust stock condition data. Major peril to the stock is fire which is covered by appropriate insurance. HRA reserves are maintained at a level considered sufficient for uninsured stock damage | Mar 2013 | CBH through management agreement | |

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HRA OPERINTAGO AS COUNT

| | 2011 | 112 | 2012/13 | |
|--|------------|------------|------------|--|
| | Original | Revised | Estimate | |
| | <u>£</u> | £ | £ | |
| EXPENDITURE | | | | |
| General & Special Management | 1,835,700 | 1,852,500 | 1,832,200 | |
| ALMO Management Fee | 4,330,200 | 4,330,200 | 4,514,500 | |
| Rents, Rates, Taxes and Other Charges | 39,900 | 32,900 | 34,400 | |
| Transfer to Housing Repairs Account | 3,953,000 | 3,953,000 | 3,844,900 | |
| Provision for Bad Debts | 200,000 | 200,000 | 225,000 | |
| Interest Payable | 576,900 | 528,700 | 2,063,800 | |
| Depreciation of Dwellings | 3,240,900 | 3,240,900 | 5,032,000 | |
| Depreciation of Other Assets | 86,000 | 85,100 | 95,100 | |
| Debt Management Expenses | 46,500 | 46,500 | 46,500 | |
| Rent Rebate Subsidy Limitation | 82,600 | 86,700 | 64,200 | |
| Housing Revenue Account Subsidy | 3,212,100 | 3,278,000 | 0 | |
| TOTAL | 17,603,800 | 17,634,500 | 17,752,600 | |
| INCOME | | | | |
| Dwelling Rents | 16,678,000 | 16,658,000 | 17,716,000 | |
| Non Dwelling Rents | 421,000 | 424,800 | 431,800 | |
| Charges for Services and Facilities | 705,100 | 725,400 | 735,600 | |
| Supporting People Grant | 150,000 | 150,000 | 0 | |
| TOTAL | 17,954,100 | 17,958,200 | 18,883,400 | |
| NET INCOME FROM SERVICES | -350,300 | -323,700 | -1,130,800 | |
| Amortised Premiums / Discounts | 8,900 | 8,900 | 6,200 | |
| Interest Receivable | -67,400 | -86,500 | -34,500 | |
| NET OPERATING INCOME | -408,800 | -401,300 | -1,159,100 | |
| <u>Appropriations</u> | | | | |
| Revenue Contributions to Capital | 1,587,100 | 1,447,800 | 0 | |
| Transfer from Major Repairs Reserve | -86,000 | -85,100 | 0 | |
| HRA Surplus / (Deficit) carried to reserve | -1,092,300 | -961,400 | 1,159,100 | |
| Revenue Reserve brought forward | 2,989,000 | 3,673,200 | 2,711,800 | |
| Revenue Reserve carried forward | 1,896,700 | 2,711,800 | 3,870,900 | |
| Average Rent:- | | | | |
| Increase 1st April 2012 | | | 6.43% | |
| 48 wk | 76.39 | 76.36 | 81.27 | |
| 52 wk | 70.51 | 70.49 | 75.02 | |
| Average Stock | 4,592 | 4,589 | 4,582 | |
| | 7,002 | 7,000 | 7,002 | |

HOUSING REPAIRS ACCOUNT

| | 2011/12 | | |
|---|-----------|-----------|--|
| | Original | Revised | |
| | <u>£</u> | <u>£</u> | |
| EXPENDITURE | | | |
| Repairs & Maintenance :- | | | |
| Reactive Repairs | 2,559,000 | 2,559,000 | |
| Annual & Cyclical Maintenance | 1,394,000 | 1,394,000 | |
| | 3,953,000 | 3,953,000 | |
| | | | |
| INCOME | | | |
| Contribution from Housing Revenue Account | 3,953,000 | 3,953,000 | |
| Surplus/Deficit for the Year | 0 | 0 | |
| Balance brought forward | 0 | 0 | |
| Balance carried forward | 0 | 0 | |

MAJOR REPAIRS RESERVE

| | 2011/12 | | 2012/13 |
|--|-----------------------|-----------------------|----------------------|
| | Original <u>£</u> | Revised <u>£</u> | Estimate <u>£</u> |
| Balance brought forward | 0 | 300,300 | 0 |
| Depreciation of Dwellings Depreciation of Other Assets | 3,240,900 86,000 | 3,240,900 85,100 | 5,032,000 95,100 |
| | 3,326,900 | 3,626,300 | 5,127,100 |
| Utilised in Year (Funding Capital Programme App E) Transfer to HRA re Other Assets | -3,240,900 -86,000 | -3,541,200 -85,100 | -5,092,000 0 |
| Balance carried forward | -00,000 | -65, 100 | 35,100 |

RENT RESTRUCTURING

This shows Cheltenham's progression towards rent restructuring. The Government currently estimates this will be completed by 2015/16. However this will be subject to future rates of inflation and government rent policy.

Definitions:-

Formula Rent = the target for Cheltenham as calculated by the government's formula

Limit Rent = the maximum rent that the government will pay for rent rebates

Guideline Rent = the rent the government has used for subsidy purposes

By the end of rent restructuring formula rent, limit rent, guideline rent and the actual rent paid by tenants are required to be the same.

| | Formula Rent | | Limit Rent | Guideline Rent | Actua | l Rent |
|-----------|--------------|-------|---------------|-------------------|-------|--------|
| | £ | % Inc | £ | £ | £ | % Inc |
| 2011-2012 | 71.39 | | 69.95 | 67.76 | 70.49 | |
| 2012-2013 | 75.74 | 6.10 | 74.61 | 72.87 | 75.02 | |
| 2013-2014 | 78.20 | 3.25 | 77.42 | | 77.71 | 3.58 |
| 2014-2015 | 80.74 | 3.25 | 80.34 | | 80.49 | 3.58 |
| 2015-2016 | 83.36 | 3.25 | 83.36 | | 83.36 | 3.57 |

HOUSING REVENUE ACCOUNT - RENTS & CHARGES

| | | 2011/12 £ | 2012/13 £ |
|------------------|---------------------------|--------------|--------------|
| Dwelling Rents (| average) | | |
| | 48 wk basis | 76.36 | 81.27 |
| | 52 wk basis | 70.49 | 75.02 |
| Garages (per mo | onth) | 25.24 | 26.00 |
| Communal Heat | ing Schemes (52 wk basis) | | |
| Gas | 1 person flat | 7.18 | 7.90 |
| | 2 person flat | 9.68 | 10.65 |
| Cumming Court | 1 person flat | 3.78 | 4.54 |
| | 2 person flat | 5.20 | 6.24 |
| Guest Bedrooms | s (per night) | 10.00 | 10.00 |

HRA CAPITAL PROGRAMME

| | 2011 | /12 | 2012/13 |
|---|--------------------------|---------------|----------------|
| | Original <u>£'000</u> | Revised £'000 | Estimate £'000 |
| EXPENDITURE | | | |
| Property Improvements & Major Repairs (incl fees) | 4,368 | 4,529 | 4,732 |
| Adaptations for the Disabled | 350 | 350 | 350 |
| Environmental Works (Tenant Selection) | 60 | 60 | 60 |
| Repurchase of Shared Ownership Dwellings | 50 | 50 | 50 |
| | 4,828 | 4,989 | 5,192 |
| FINANCING | | | |
| Capital Receipts | | | 100 |
| HRA Revenue Contribution | 1,587 | 1,448 | |
| Major Repairs Reserve | 3,241 | 3,541 | 5,092 |
| | 4,828 | 4,989 | 5,192 |

| PROPERTY IMPROVEMENTS & MAJOR WORKS | |
|---|---------------------|
| COST HEADING | 2012/13 BUDGET £ |
| INTERNAL IMPROVEMENTS | 1,110,000 |
| PATHS, FENCES & WALLS | 150,000 |
| WORKS TO BUILDING FABRIC | 438,600 |
| RENEWAL OF WATER MAINS | 20,000 |
| RENEWAL OF HEATING SYSTEMS | 233,000 |
| MAJOR REFURBISHMENTS TO VOID PROPERTIES | 330,000 |
| WINDOWS & DOORS | 200,000 |
| ASBESTOS | 77,500 |
| SHELTERED ACCOMMODATION | 50,000 |
| NEIGHBOURHOOD WORKS | 600,000 |
| DOOR ENTRY SCHEMES | 342,500 |
| STRUCTURAL WORKS | 120,000 |
| CARBON MONOXIDE DETECTORS | 50,000 |
| FIRE PROTECTION | 50,000 |
| LIFTS | 97,500 |
| SOIL STACKS | 50,000 |
| ST PAULS TRANSFORMATIONAL IMPS | 290,000 |
| GARAGE IMPROVEMENTS | 100,000 |
| ELECTRIC SUB MAINS | 17,500 |
| FEE FOR MANAGING PROGRAMME | 405,000 |
| | |
| TOTAL BUDGET | 4,731,600 |

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EBI O&S Committee 2012 work plan

| ? Lead Officer | |
|----------------------|--|
| What is required? | |
| Purpose Outcome | |
| | |

| Chair's Briefing: Tuesday 3 Januar | Me lay 3 January | Meeting Date: Monday 23 January 2012 y 2012 5 pm | January 2012 Deadline for | uary 2012 Deadline for papers: Wed 11 January 2012 |
|--|---------------------|--|------------------------------|---|
| Corporate Risk Register (20 mins) | Standard Item | Regular review before going to Cabinet 8 February | Report | Bryan Parsons, Policy and Performance Officer |
| Absence Management | Scrutiny | Update requested at the May meeting - report of position at the end of 3Q | Report | Julie McCarthay, HR operations Manager |
| Quarterly budget report (as at end of December) | Standard item | Quarterly review requested by the committee | Report | Paul Jones, Head of Financial Services |
| GO Programme | Scrutiny | Update on implementation | Report | Amanda Attfield, Director People, Organisational Development and Change |
| Budget proposals 2012-13 | Scrutiny | Review final budget proposals 2012-13 prior to Council (10 February) | Discussion paper | Mark Sheldon, Director Resources |
| | | Meeting Date: Monday 5 March 2012 | March 2012 | |
| Chairs Briefing: Tuesday 14 February 5 pm 2012 | y 14 February | 5 pm 2012 | Deadline for I | Deadline for papers: Wed 22 February 2012 |
| DRAFT Corporate Strategy 2012-13 | Scrutiny | Review DRAFT strategy for 2012-13 prior to Cabinet (13 March) | | Richard Gibson, Strategy and Engagement Manager |
| Feedback on Pittville Park Bridge post implementation review | Scrutiny | Agreed at the November meeting following a request from Cllr Cooper | Report | Adam Reynolds, Green Space Development Manager |
| RIPA guidance review and update report'. | Scrutiny | Review guidance and any reports on usage of the powers | Report | Bryan Parsons, Governance Officer |
| Chairs Briefing: Tuesday 15 May | 2 | Meeting Date: Monday 11 June 2012 2012 5 pm | June 2012 Deadline for | ne 2012 Deadline for papers: Tuesday 29 May 2012 |
| Mobile Communications | Scrutiny | An update requested at the November meeting | Report | Bryan Parsons, Governance Officer |

| | Lead Officer |
|--------------------------|----------------------|
| | What is required? |
| work plan | Outcome |
| | Purpose |
| EBI O&S Committee 2012 w | Item |

| | | to include consideration being given to staff using their own personal phones, figures on turnover of phones, multiphone contracts and updates on all the issues that had been raised during this meeting. | | |
|--|------------------|--|---------------------------|--|
| Strategic Commissioning | Scrutiny | An update requested at the November meeting and members to advise what specific areas they would like to be coveredc | Report | Jane Griffiths, Director Commissioning |
| Corporate Risk Register (20 mins) | Standard Item | Regular review before going to Cabinet | Report | Bryan Parsons, Governance Officer |
| Performance Report | Standard | End of year review | Report | Richard Gibson, Strategy and Engagement Manager |
| Gloucestershire Airport Business Plan | Scrutiny | Review the business plan 12 months after the start of the drawdown of the loan | Report | Mark Sheldon, Director Resources |
| Chair's Briefing: Tuesday 26 J | | Meeting Date: Monday 16 July 2012 une 2012 | 6 July 2012 Deadline f | 2012 Deadline for papers: Wed 4 July 2012 |
| Quarterly budget report | Standard item | Quarterly review requested by the committee | Report | Paul Jones, Head of Financial Services |
| Annual Performance Report | Standard item | Six monthly review | Report | Richard Gibson, Policy and Performance Manager |
| | | Items to be added at a future date | uture date | |

| EBI O&S Committee 2012 work plan | Lead Officer |
|----------------------------------|----------------------|
| | What is required? |
| | Outcome |
| | Purpose |
| | ltem |

| _ | | |
|---|---|--|
| | Economic Development Strategic Land Use | Wilf Tomaney, Acting Economic Development Manager |
| | Discussion paper | Awaiting discussion by Glos Leadership on district scrutiny |
| | To understand the potential impact of the Bill on Economic Development and local development strategy | David Owen from GFirst be invited to explain their restructure, update on LEP and progess in the implementation of the action plan |
| | Scrutiny | Scrutiny |
| | Localism Bill | Glos Integrated Economic Strategy |

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